

**ESTERO FIRE RESCUE  
BASIC FINANCIAL STATEMENTS  
TOGETHER WITH REPORTS OF  
INDEPENDENT AUDITORS'  
YEAR ENDED  
SEPTEMBER 30, 2008**

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## INDEPENDENT AUDITORS' REPORT

Board of Commissioners  
Estero Fire Rescue  
Estero, Florida

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Estero Fire Rescue (the "District") as of and for the year ended September 30, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the District, as of September 30, 2008, and the respective changes in financial position and the budgetary comparison for each major fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 22, 2009 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal

control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages i – vi, the schedule of employer contributions and the schedule of funding progress are not a required part of the basic financial statements, but it are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

*Larson Allen LLP*  
**LarsonAllen LLP**

Fort Myers, Florida  
May 22, 2009



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## **Management's Discussion and Analysis**

(unaudited)

This discussion and analysis of Estero Fire Rescue's (EFR) financial statements is designed to introduce the basic financial statements and provide an analytical overview of EFR's financial activities for the fiscal year ended September 30, 2008. The basic financial statements are comprised of the government-wide financial statements, governmental fund financial statements, and notes. We hope this will assist readers in identifying significant financial issues and changes in EFR's financial position.

### **Estero Fire Rescue Highlights**

- At close of fiscal year 2008 EFR's assets exceeded its liabilities, resulting in net assets of \$12,328,816 on a government-wide basis.
- Total net assets increased \$2,364,418 or 23.7 percent, in comparison to prior year.
- The increase to net assets is a positive indicator of financial performance improvement. The unrestricted balance of \$6,929,090 can be used to meet ongoing obligations of the District and fund amounts designated by the Board.
- Total revenues increased \$107,643, or 0.9 of a percent, in comparison to prior year.
- Total expenses increased \$728,652, or 7.7 percent, in comparison to prior year. This is primarily due to an increase in personal services.

### **Government-wide Financial Statements**

Government-wide financial statements (Statement of Net Assets and Statement of Activities found on pages 3 and 4) are intended to allow a reader to assess a government's operational accountability. Operational accountability is defined as the extent to which the government has met its operation objectives efficiently and effectively, using all resources available for that purpose, and whether it can continue to meet its objectives for the foreseeable future. Government-wide financial statements concentrate on the District as a whole and do not emphasize fund types.

The Statement of Net Assets (Page 3) presents information on all of EFR's assets and liabilities, with the difference between the two reported as net assets. EFR's capital assets (land, property, equipment and construction in progress) are included in this statement and reported net of their accumulated depreciation, when applicable.

The Statement of Activities (Page 4) presents revenue and expense information showing how EFR's net assets changed during the fiscal year. Both statements are measured and reported using the economic resource measurement focus (revenues and expenses) and the accrual basis of accounting (revenue recognized when earned and expenses recognized when a liability is incurred).

### **Fund Financial Statements**

The accounts of EFR are organized on the basis of governmental funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements (found on pages 5 and 7) are prepared on the modified accrual basis using the current financial resources measurement focus. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available as net current assets. Grant revenue, however, is recognized when the grant related expense is incurred.

### **Notes to the Financial Statements**

The *notes* to the financial statements explain in detail some of the data contained in the preceding statements and begin on page 15. These notes are essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Government-Wide Financial Analysis**

The government-wide financial statements were designed so the user could determine if the District is in a better or worse financial condition from the prior year.

The following is a condensed summary of net assets for the primary government for fiscal years 2008 and 2007:

#### Summary of Net Assets

	<u>2008</u>	<u>2007</u>
Assets:		
Current and other assets	\$ 8,946,281	\$ 8,650,480
Capital Assets	<u>12,664,455</u>	<u>8,312,136</u>
Total Assets	<u>\$ 21,610,736</u>	<u>\$ 16,962,616</u>
Liabilities:		
Current liabilities	\$ 725,564	\$ 576,220
Non-current Liabilities	<u>8,556,356</u>	<u>6,421,998</u>
Total Liabilities	<u>9,281,920</u>	<u>6,998,218</u>
Net Assets:		
Invested in capital assets, net of related debt	4,659,915	2,384,566
Restricted	739,811	3,494,414
Unrestricted	<u>6,929,090</u>	<u>4,085,418</u>
Total Net Assets	<u>12,328,816</u>	<u>9,964,398</u>
Total Liabilities And Net Assets	<u>\$ 21,610,736</u>	<u>\$ 16,962,616</u>

Current and other assets represent 41.3 percent of total assets. Current assets are comprised of unrestricted cash and investments of \$7,853,004, restricted cash of \$740,284 and other assets of \$352,993. The unrestricted cash and investments represent amounts that are available for spending at the District’s discretion. Restricted cash is comprised of the remaining proceeds from the notes and will be used to complete the construction of the new administration building. Additionally, restricted cash includes impact fees restricted for debt repayment and the debt reserve required by the notes.

The investment in capital assets are comprised of land and improvements, buildings, vehicles, and equipment, net of accumulated depreciation and the outstanding related debt used to acquire the assets. The Restricted Net Assets is comprised of \$624,002 for repayment of debt and \$115,809 represents unspent proceeds to finance the completion of the new administration building.

The following schedule reports the revenues, expenses, and changes in net assets for EFR for the current fiscal years 2008 and 2007:

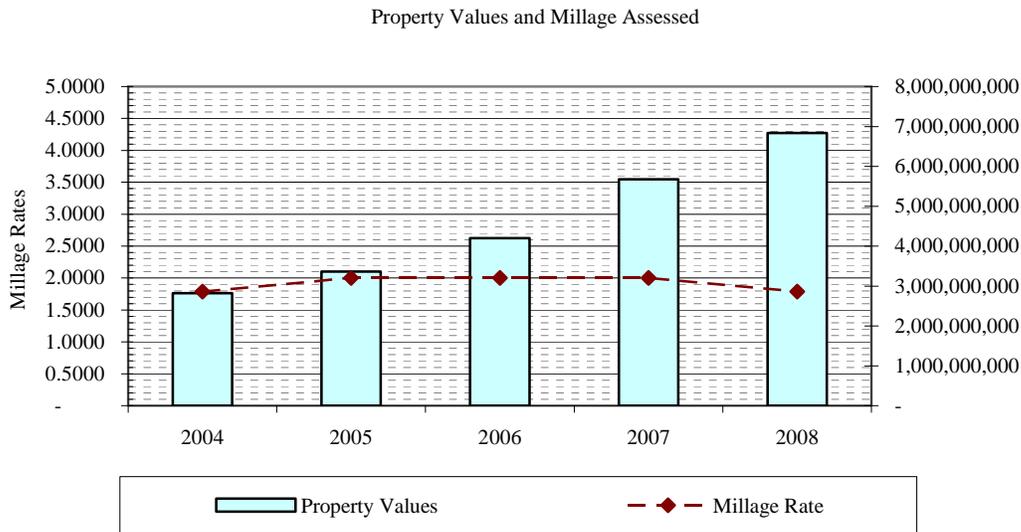
Summary of Revenues, Expenses and Changes in Net Assets

	<u>2008</u>	<u>2007</u>
Revenues:		
General Revenues		
Ad Valorem taxes	\$ 11,948,391	\$ 11,051,988
Interest	265,780	535,131
Gain (loss) on sale of capital assets	(103,849)	(4,865)
Other revenues	61,125	28,853
Program Revenues		
Federal grants	54,190	61,475
State Shared	21,554	19,341
Charges for services	91,823	212,859
Impact fees	<u>115,426</u>	<u>442,015</u>
Total Revenues	<u>12,454,440</u>	<u>12,346,797</u>
Expenses:		
Public Safety - Fire and Rescue Services	<u>10,090,022</u>	<u>9,361,370</u>
Increase in net assets	2,364,418	2,985,427
Net Assets - Beginning of the year	<u>9,964,398</u>	<u>6,978,971</u>
Net Assets - End of the year	<u>\$ 12,328,816</u>	<u>\$ 9,964,398</u>

### Additional Financial Overview

Total revenues increased \$252,127 on a fund basis, or 2 percent, in comparison to prior year. Total Public Safety expenditures increased by \$677,348 or 7.9 percent, in comparison to prior year. The assessed property value increased 20 percent between 2007 and 2008 resulting in an increase in Ad Valorem tax revenues of \$896,403 or 8 percent in comparison to the prior year. Property values have increased by approximately \$4,011,156,031 or 142 percent in the past five years. The District's millage rate of 2.00 was decreased in 2008 to 1.78 mils due to tax reform legislation and continues to be one of the lowest fire district millage rates in the region.

The following schedule compares the change in property value and growth in millage rates for the past five years:



Impact fee receipts decreased \$326,589, or 73.8 percent, in comparison to prior year. The decrease is due to a significant decline in new construction within the District's boundaries. This compounded with an anticipated decrease in Ad Valorem revenue due to tax reform and the additional debt incurred for an administration facility will continue to create considerable challenges when budgeting for the future.

### Budgetary Highlights

Estero Fire Rescue adopts an annual budget for its funds as required by Florida Statute. Budget versus actual comparisons are reported on pages 9 through 12. There were no differences between the original adopted and final amended budget in the Special Revenue Funds. Budget transfers are made from time to time in the General Fund to manage unanticipated costs as they relate to originally estimated amounts. The General Fund difference between the final budgeted expenditures and actual expenditures represents a favorable variance of \$1,226,945 or 11 percent. This variance is significantly due to a reduction in healthcare costs and also the methodology of budgeting for those healthcare costs at an estimated maximum cost exposure which is the most practical way of budgeting for a self-funded healthcare program.

### Debt Administration

At September 30, 2008, EFR had \$8,004,540 of outstanding debt for notes payable. Total long-term liabilities of \$8,556,356 which includes notes payable and compensated absences increased \$2,134,358 or 33.2 percent in comparison to the prior year. The following is a schedule of the District's outstanding notes payable as of September 30, 2008 and 2007:

	Outstanding Debt	
	2008	2007
Renewal C (2002A)	\$ 4,017,825	\$ 4,409,916
Renewal B (2002B)	1,166,715	1,467,654
Series 2007A	<u>2,820,000</u>	<u>50,000</u>
Total	<u>\$ 8,004,540</u>	<u>\$ 5,927,570</u>

The Impact Fee Fund is currently responsible for payment of the debt. During the year the District finished drawing down the funds from the Series 2007A note for completion of the administration building.

Additional information on the District's long-term debt can be found in Note E on pages 27-29.

### Capital Assets

Non-depreciable capital assets include land and improvements, and construction in progress. Depreciable assets include buildings, vehicles and equipment.

The following is a schedule of EFR's capital assets as of September 30, 2008 and 2007:

	Capital Assets	
	2008	2007
<b>CAPITAL ASSETS</b>		
Land	\$ 1,941,090	\$ 1,363,689
Construction in progress	<u>-</u>	<u>364,076</u>
Total Capital Assets not depreciated	<u>1,941,090</u>	<u>1,727,765</u>
Buildings and Improvements	9,232,298	4,873,400
Vehicles	4,420,463	4,323,448
Equipment	<u>420,524</u>	<u>334,378</u>
Total Capital Assets being depreciated	<u>14,073,285</u>	<u>9,531,226</u>
<b>ACCUMULATED DEPRECIATION</b>		
Buildings and Improvements	(810,415)	(681,182)
Vehicles	(2,335,406)	(2,077,229)
Equipment	<u>(204,099)</u>	<u>(188,444)</u>
Total Accumulated Depreciation	<u>(3,349,920)</u>	<u>(2,946,855)</u>
Total Capital Assets being depreciated, net	<u>10,723,365</u>	<u>6,584,371</u>
<b>CAPITAL ASSETS, NET</b>	<u>\$ 12,664,455</u>	<u>\$ 8,312,136</u>

Noteworthy capital asset activity that took place in fiscal year 2008 was as follows:

- EFR purchased an extinguisher training system for \$9,600.
- EFR incurred costs of \$622,901 to improve the land and for site preparation for the administration building.
- EFR has completed the administration building with the exception of some minor expenditures originally overlooked in the design phase.
- EFR incurred costs of \$99,157 for technology and communication which included 4 replacement computers, and purchases associated with the expansion of the administration office such as a copier, a server, and a significant amount of technology infrastructure.
- EFR incurred costs of \$72,695 to replace 2 administration vehicles.
- EFR incurred a cost of \$3,995 to purchase a small enclosed trailer to be utilized during special events.
- EFR purchased a rescue vehicle for the amount of \$158,851.
- EFR incurred costs of \$19,026 for emergency rescue and training equipment including 5 AED's, a co-oximeter and an adult manikin.

#### **Economic Factors and Next Year's Budget Rates**

The following were factors considered when next year's budget (2008-2009) was prepared:

- Property values increased by \$173,818,340 or 2.5 percent to \$7,008,434,397. Estero Fire Rescue does not expect property values to continue to increase.
- EFR did not budget for any new positions and did not fill eight existing positions due to the uncertainty of the economy, and future legislation.
- EFR budgeted increase of approximately \$395K in personal services is significantly due to negotiated pay raises per the bargaining unit contract.
- EFR anticipates increasing reserves by approximately \$1.1M in an effort to maintain current services with an anticipated decrease in future revenues and budgeting for the General Fund to pay debt service due to the decline of impact fees which historically funded debt repayment.

#### **Request for Information**

The financial report is designed to provide the reader an overview of Estero Fire Rescue. Questions regarding any information provided in this report should be directed to:

*Estero Fire Rescue 21500 Three Oaks Parkway, Estero FL 33928 or by calling (239) 390-8000.*

**ESTERO FIRE RESCUE**  
**STATEMENT OF NET ASSETS**  
**September 30, 2008**

<b>ASSETS</b>	
Cash and cash equivalents	\$ 2,853,004
Investments	5,000,000
Accounts receivable	50,026
Due from other governments	176,858
Prepaid insurance	60,707
Restricted assets:	
Cash and cash equivalents	740,284
Accounts receivable	13,671
Due from other governments	51,731
Capital assets:	
Land and improvements	1,941,090
Depreciable buildings, equipment and vehicles, net	<u>10,723,365</u>
<b>TOTAL ASSETS</b>	<b><u>\$ 21,610,736</u></b>
<b>LIABILITIES</b>	
Accounts payable and accrued expenses	\$ 725,564
Noncurrent liabilities:	
Compensated absences:	
Expected to be paid in one year	16,818
Expected to be paid after one year	534,998
Long-term liabilities:	
Due within one year	866,359
Due in more than one year	<u>7,138,181</u>
<b>TOTAL LIABILITIES</b>	<b><u>9,281,920</u></b>
<b>NET ASSETS</b>	
Invested in capital assets, net of related debt	4,659,915
Restricted for:	
Capital projects	115,809
Debt service	624,002
Unrestricted	<u>6,929,090</u>
<b>TOTAL NET ASSETS</b>	<b><u>12,328,816</u></b>
<b>TOTAL LIABILITIES AND NET ASSETS</b>	<b><u>\$ 21,610,736</u></b>

The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**  
**STATEMENT OF ACTIVITIES**  
**Year Ended September 30, 2008**

**PROGRAM EXPENSES**

Public Safety - Fire and Rescue Services	
Personal services	\$ 7,841,429
Operating	1,401,285
Depreciation	623,543
Interest and fiscal charges	223,765
TOTAL PROGRAM EXPENSES	<u>10,090,022</u>

**PROGRAM REVENUES**

Operating Grants and Contributions	
Federal	54,190
State Shared	21,554
Charges for Services	91,823
Impact Fees	115,426
TOTAL PROGRAM REVENUES	<u>282,993</u>

NET PROGRAM EXPENSES	<u>9,807,029</u>
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**GENERAL REVENUES**

Ad Valorem taxes	11,948,391
Interest	265,780
Loss on sale of capital assets	(103,849)
Other revenues	61,125
TOTAL GENERAL REVENUES	<u>12,171,447</u>

INCREASE IN NET ASSETS	2,364,418
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<b>NET ASSETS - Beginning of the year</b>	<u>9,964,398</u>
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<b>NET ASSETS - End of the year</b>	<u><u>\$ 12,328,816</u></u>
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The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
**September 30, 2008**

	General Fund	Impact Fee Fund	Capital Improvement Fund	Total Governmental Funds
<b>ASSETS</b>				
Cash and cash equivalents-unrestricted	\$ 2,853,004	\$ -	\$ -	\$ 2,853,004
Cash and cash equivalents-restricted	-	558,600	181,684	740,284
Investments-unrestricted	5,000,000	-	-	5,000,000
Accounts receivable-unrestricted	47,863	-	-	47,863
Accounts receivable-restricted	-	13,671	-	13,671
Due from other funds-unrestricted	2,163	-	-	2,163
Due from other governments-unrestricted	176,858	-	-	176,858
Due from other governments-restricted	-	51,731	-	51,731
TOTAL ASSETS	<u>\$ 8,079,888</u>	<u>\$ 624,002</u>	<u>\$ 181,684</u>	<u>\$ 8,885,574</u>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts payable and accrued expenses	\$ 489,852	\$ -	\$ 63,712	\$ 553,564
Due to other funds-unrestricted	-	-	2,163	2,163
TOTAL LIABILITIES	<u>489,852</u>	<u>-</u>	<u>65,875</u>	<u>555,727</u>
<b>FUND BALANCES</b>				
Reserved for:				
Capital additions	-	-	115,809	115,809
Debt service	-	624,002	-	624,002
Unreserved, reported in:				
General Fund				
Designated	6,097,702	-	-	6,097,702
Undesignated	1,492,334	-	-	1,492,334
TOTAL FUND BALANCES	<u>7,590,036</u>	<u>624,002</u>	<u>115,809</u>	<u>8,329,847</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 8,079,888</u>	<u>\$ 624,002</u>	<u>\$ 181,684</u>	<u>\$ 8,885,574</u>

The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**  
**RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL**  
**FUNDS TO THE STATEMENT OF NET ASSETS**  
**September 30, 2008**

	<u>Amounts</u>
Total fund balances for governmental funds	\$ 8,329,847
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Prepaid amounts are paid but not owed for the current period and therefore are not reported in the funds.	60,707
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.	
Capital assets not being depreciated:	
Land & improvements	1,941,090
Capital assets being depreciated:	
Building, Equipment and Vehicles	14,073,285
Less accumulated depreciation	<u>(3,349,920)</u>
	10,723,365
Self-insurance claims were due but not paid in the current period and therefore are not reported in the funds.	(169,837)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Series 2002A Promissory note payable	(4,017,826)
Series 2002B Promissory note payable	(1,166,714)
Series 2007A Promissory note payable	(2,820,000)
Compensated absences	<u>(551,816)</u>
	<u>(8,556,356)</u>
Total net assets of governmental activities	<u><u>\$12,328,816</u></u>

The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**  
**STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS**  
**Year Ended September 30, 2008**

	General Fund	Impact Fee Fund	Capital Improvement Fund	Total Governmental Funds
<b>REVENUES</b>				
Ad Valorem taxes	\$ 11,948,391	\$ -	\$ -	\$ 11,948,391
Intergovernmental:				
Federal grant	54,190	-	-	54,190
State shared	21,554	-	-	21,554
Charges for services	91,823	-	-	91,823
Miscellaneous:				
Impact fees	-	115,426	-	115,426
Interest	193,311	35,502	36,967	265,780
Other	61,125	45,500	-	106,625
<b>TOTAL REVENUES</b>	<u>12,370,394</u>	<u>196,428</u>	<u>36,967</u>	<u>12,603,789</u>
<b>EXPENDITURES</b>				
Current				
Public safety				
Personal services	7,770,203	-	-	7,770,203
Operating expenditures	1,401,285	-	-	1,401,285
Capital outlay	309,537	-	4,841,603	5,151,140
Debt service				
Principal reduction	-	693,030	-	693,030
Interest and fiscal charges	-	223,421	344	223,765
<b>TOTAL EXPENDITURES</b>	<u>9,481,025</u>	<u>916,451</u>	<u>4,841,947</u>	<u>15,239,423</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>2,889,369</u>	<u>(720,023)</u>	<u>(4,804,980)</u>	<u>(2,635,634)</u>
<b>OTHER FINANCING SOURCES</b>				
Proceeds from sale of capital assets	25,529	-	400	25,929
Proceeds from long-term debt	-	-	2,770,000	2,770,000
<b>TOTAL OTHER FINANCING SOURCES</b>	<u>25,529</u>	<u>-</u>	<u>2,770,400</u>	<u>2,795,929</u>
<b>NET CHANGES IN FUND BALANCES</b>	<u>2,914,898</u>	<u>(720,023)</u>	<u>(2,034,580)</u>	<u>160,295</u>
FUND BALANCES - Beginning of the year	4,675,138	1,344,025	2,150,389	8,169,552
FUND BALANCES - End of the year	<u>\$ 7,590,036</u>	<u>\$ 624,002</u>	<u>\$ 115,809</u>	<u>\$ 8,329,847</u>

The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES AND CHANGES IN FUND BALANCES -**  
**GOVERNMENTAL FUNDS TO THE STATEMENT**  
**OF ACTIVITIES**  
**Year Ended September 30, 2008**

	<u>Amounts</u>
Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balances - total governmental funds	\$ 160,295
Governmental funds do not report prepaids as these amounts do not represent a current asset. In the statement of activities the prepaid insurance is reported as a reduction to expenses because it does not represent a current obligation.	60,707
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	4,527,597
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net assets.	(175,278)
Repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net assets. Additionally, loan proceeds are recorded as an other financing source in the governmental funds but increases the liability in the statement of net assets.	
Repayments (loan proceeds):	
Notes payable	693,030
Notes payable	(2,770,000)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the government funds.	
Less:	
Increase in compensated absences	(57,388)
Increase in self-insurance claims due but not paid	<u>(74,545)</u>
Change in net assets of governmental activities	<u><u>\$ 2,364,418</u></u>

The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
GENERAL FUND  
Year Ended September 30, 2008**

	General Fund			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>REVENUES</b>				
Ad Valorem taxes:				
Current	\$ 12,194,094	\$ 12,194,094	\$ 11,948,391	\$ (245,703)
Subtotal - Ad Valorem Taxes	12,194,094	12,194,094	11,948,391	(245,703)
Intergovernmental:				
Federal grant	-	-	54,190	54,190
State shared	23,141	23,141	21,554	(1,587)
Subtotal - Intergovernmental	23,141	23,141	75,744	52,603
Charges for services				
EMS standby	54,000	54,000	23,069	(30,931)
Public safety classes	14,450	14,450	12,301	(2,149)
Inspection fees	259,275	259,275	56,453	(202,822)
Subtotal - Charges for services	327,725	327,725	91,823	(235,902)
Miscellaneous:				
Interest				
Operating interest	198,554	198,554	193,311	(5,243)
Other				
Ambulance bay rent	12,709	12,709	12,709	-
Miscellaneous	-	-	48,416	48,416
Subtotal - Miscellaneous	211,263	211,263	254,436	43,173
<b>TOTAL REVENUES</b>	<b>12,756,223</b>	<b>12,756,223</b>	<b>12,370,394</b>	<b>(385,829)</b>
<b>EXPENDITURES</b>				
Current				
Public safety				
Personal services:				
Regular salaries and wages	4,622,711	4,897,711	4,882,431	15,280
Other salaries and wages	99,522	129,522	64,400	65,122
Overtime	241,550	240,230	257,179	(16,949)
Special pay	558,631	254,951	253,085	1,866
FICA taxes	421,408	421,408	403,484	17,924
Retirement contributions	841,467	841,467	804,907	36,560
Life, health insurance	1,582,341	1,582,341	833,675	748,666
Worker's and unemployment compensation	230,930	230,930	210,335	20,595
Subtotal - Personal services	8,598,560	8,598,560	7,709,496	889,064

The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
GENERAL FUND  
Year Ended September 30, 2008**

	General Fund			
	Original	Final	Actual	Variance with
	Budget	Budget		Final Budget Positive (Negative)
Operating expenditures:				
Property appraiser fees	84,400	84,400	72,584	11,816
Tax collector fees	243,036	243,036	238,518	4,518
Professional services	147,271	147,271	102,195	45,076
Accounting and auditing	25,600	25,600	25,000	600
Travel and per diem	52,522	52,522	31,458	21,064
Communications and freight services	65,722	65,722	57,753	7,969
Utility services	55,348	55,348	56,973	(1,625)
Rentals and leases	3,636	3,636	6,553	(2,917)
Insurance	106,284	106,284	95,621	10,663
Repair and maintenance services	275,850	275,850	331,343	(55,493)
Printing and binding	12,573	12,573	3,538	9,035
Promotional activities	4,246	4,246	4,242	4
Other current charges and obligations	12,247	12,247	9,163	3,084
Office supplies	21,584	21,584	16,032	5,552
Operating supplies	256,569	256,569	263,232	(6,663)
Books, publications, subscriptions, memberships	145,788	145,788	77,580	68,208
Contributions to other governments	-	170,000	9,500	160,500
Subtotal - Operating expenditures	1,512,676	1,682,676	1,401,285	281,391
Capital outlay:				
Vehicles	302,305	302,305	238,605	63,700
Equipment	230,743	60,743	67,953	(7,210)
Subtotal - Capital outlay	533,048	363,048	306,558	56,490
<b>TOTAL EXPENDITURES</b>	<b>10,644,284</b>	<b>10,644,284</b>	<b>9,417,339</b>	<b>1,226,945</b>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	<b>2,111,939</b>	<b>2,111,939</b>	<b>2,953,055</b>	<b>841,116</b>
<b>OTHER FINANCING SOURCES</b>				
Proceeds from sale of capital assets	-	-	25,529	25,529
Interfund transfer	(700,000)	(700,000)	-	700,000
<b>TOTAL OTHER FINANCING SOURCES</b>	<b>(700,000)</b>	<b>(700,000)</b>	<b>25,529</b>	<b>725,529</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>1,411,939</b>	<b>1,411,939</b>	<b>2,978,584</b>	<b>1,566,645</b>
<b>FUND BALANCE - BEGINNING</b>	<b>4,685,763</b>	<b>4,685,763</b>	<b>4,675,138</b>	<b>(10,625)</b>
<b>FUND BALANCE - ENDING</b>	<b>\$ 6,097,702</b>	<b>\$ 6,097,702</b>	<b>\$ 7,653,722</b>	<b>\$ 1,556,020</b>

The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**IMPACT FEE FUND**  
**Year Ended September 30, 2008**

	Impact Fee Fund			Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>REVENUES</b>				
Impact fees	\$ 638,746	\$ 638,746	\$ 115,426	\$ (523,320)
Interest	10,000	10,000	35,502	25,502
Other	-	22,186	45,500	23,314
TOTAL REVENUES	<u>648,746</u>	<u>670,932</u>	<u>196,428</u>	<u>(497,818)</u>
<b>DEBT SERVICE</b>				
Principal retirement	806,127	806,127	693,030	113,097
Interest and fiscal charges	<u>439,817</u>	<u>439,817</u>	<u>223,421</u>	<u>216,396</u>
Subtotal - Debt service	<u>1,245,944</u>	<u>1,245,944</u>	<u>916,451</u>	<u>329,493</u>
TOTAL EXPENDITURES	<u>1,245,944</u>	<u>1,245,944</u>	<u>916,451</u>	<u>329,493</u>
EXCESS OF REVENUES UNDER EXPENDITURES	<u>(597,198)</u>	<u>(575,012)</u>	<u>(720,023)</u>	<u>(145,011)</u>
NET CHANGE IN FUND BALANCE	<u>(597,198)</u>	<u>(575,012)</u>	<u>(720,023)</u>	<u>(145,011)</u>
FUND BALANCE - BEGINNING	<u>1,244,185</u>	<u>1,244,185</u>	<u>1,344,025</u>	<u>99,840</u>
FUND BALANCE - ENDING	<u>\$ 646,987</u>	<u>\$ 669,173</u>	<u>\$ 624,002</u>	<u>\$ (45,171)</u>

The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL - CAPITAL IMPROVEMENT FUND  
Year Ended September 30, 2008**

	Capital Improvement Fund			Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>REVENUES</b>				
Interest	\$ 53,466	\$ 53,466	\$ 36,967	\$ (16,499)
Other	22,186	-	-	-
<b>TOTAL REVENUES</b>	<u>75,652</u>	<u>53,466</u>	<u>36,967</u>	<u>(16,499)</u>
<b>EXPENDITURES</b>				
Current				
Public safety				
Operating Expenditures	204	204	344	(140)
Capital outlay				
Construction in Progress	6,146,067	6,146,067	4,841,603	1,304,464
Subtotal - Capital outlay	6,146,067	6,146,067	4,841,603	1,304,464
<b>TOTAL EXPENDITURES</b>	<u>6,146,271</u>	<u>6,146,271</u>	<u>4,841,947</u>	<u>1,304,324</u>
<b>EXCESS OF REVENUES UNDER EXPENDITURES</b>	<u>(6,070,619)</u>	<u>(6,092,805)</u>	<u>(4,804,980)</u>	<u>1,320,823</u>
<b>OTHER FINANCING SOURCES</b>				
Proceeds from long-term debt	4,000,000	4,000,000	2,770,000	(1,230,000)
Proceeds from sale of capital assets	-	-	400	400
<b>TOTAL OTHER FINANCING SOURCES</b>	<u>4,000,000</u>	<u>4,000,000</u>	<u>2,770,400</u>	<u>(1,229,600)</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>(2,070,619)</u>	<u>(2,092,805)</u>	<u>(2,034,580)</u>	<u>58,225</u>
<b>FUND BALANCE - BEGINNING</b>	<u>2,070,619</u>	<u>2,070,619</u>	<u>2,150,389</u>	<u>79,770</u>
<b>FUND BALANCE - ENDING</b>	<u>\$ -</u>	<u>\$ (22,186)</u>	<u>\$ 115,809</u>	<u>\$ 137,995</u>

The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**  
**STATEMENT OF FIDUCIARY NET ASSETS -**  
**FIDUCIARY FUND**  
**September 30, 2008**

	Firefighters' Retirement Plan
<b>ASSETS</b>	
Cash and cash equivalents	\$ 101,085
Investments	3,507,095
Contributions receivable	<u>27,679</u>
<b>TOTAL ASSETS</b>	<u><u>\$ 3,635,859</u></u>
<b>NET ASSETS</b>	
Held in trust for pension benefits	<u>3,635,859</u>
<b>TOTAL NET ASSETS</b>	<u>3,635,859</u>
<b>TOTAL LIABILITIES AND NET ASSETS</b>	<u><u>\$ 3,635,859</u></u>

The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**  
**STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS -**  
**FIDUCIARY FUND**  
**Year Ended September 30, 2008**

	<u>Firefighters' Retirement Plan</u>
<b>ADDITIONS</b>	
Contributions:	
Employer	\$ 609,411
Plan members	101,797
State of Florida, insurance premiums	<u>331,071</u>
Total contributions	1,042,279
Investment income (loss):	
Allocated investment loss	<u>(446,664)</u>
TOTAL ADDITIONS	<u>595,615</u>
<b>DEDUCTIONS</b>	
Benefits paid	22,099
Administrative expenses	<u>21,750</u>
TOTAL DEDUCTIONS	<u>43,849</u>
NET INCREASE IN PLAN NET ASSETS	551,766
<b>PLAN NET ASSETS, October 1, 2007</b>	<u>3,084,093</u>
<b>PLAN NET ASSETS, September 30, 2008</b>	<u>\$ 3,635,859</u>

The accompanying notes are an integral part of these statements.

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE A - ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Organization and nature of activities**

Estero Fire Rescue (the "District") is an independent special taxing district located in southern Lee County, Florida. The District was established on June 25, 1976 by Laws of Florida, Chapter 76-408. The District's governing legislation was recreated, reenacted and codified by Laws of Florida, Chapter 2000-437 on July 5, 2000. The District is governed by a five-member (5) elected Board of Commissioners. Commissioners serve on a staggered four (4) year term basis.

The District provides fire control and rescue services, fire safety inspections, and EMS services. In providing these services, the District operates and maintains four (4) station houses, an administrative building and the related equipment and employs 66 professional firefighters and administrative and support personnel.

**Summary of significant accounting policies**

The following is a summary of the significant accounting policies used in the preparation of these basic financial statements.

**Reporting entity**

Governmental Accounting Standards Board (GASB) Statement Number 14, "Financial Reporting Entity", as amended by GASB Statement Number 39, "Determining Whether Certain Organizations Are Component Units." requires the financial statements of the District (the primary government) to include its component units, if any. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. Based on the criteria established in GASB 14, as amended, there are no component units included and/or required to be included in the District's financial statements.

**Government-wide Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the activities of the District and do not emphasize fund types. These governmental activities comprise the primary government. General governmental and intergovernmental revenues support the governmental activities. The purpose of the government-wide financial statements is to

**NOTE A - ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF  
SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Government-wide Financial Statements, continued**

allow the user to be able to determine if the District is in a better or worse financial position than the prior year. The effect of all interfund activity between governmental funds has been removed from the government-wide financial statements.

In the Government-wide financial statements transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement Number 33, "Accounting and Financial Reporting for Nonexchange Transactions" (GASB 33).

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability in the government-wide financial statements, rather than as expenditures.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital improvements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Program revenues are considered to be revenues generated by services performed and/or by fees charged such as fire prevention fees (inspection fees).

**NOTE A - ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Fund Financial Statements**

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity or retained earnings, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the District's governmental and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and nonmajor funds, in aggregate, for governmental funds. The fiduciary statement includes financial information for the firefighters' pension fund. The fiduciary fund represents assets held by the District in a trustee capacity for the benefit of other individuals.

**Governmental Funds**

In the governmental fund financial statements, the District's major funds are presented in separate columns. The definition of a major fund is one that meets certain criteria set forth in GASB Statement Number 34, "Basic Financial Statements - and Mangement's Discussion and Analysis - for State and Local Governments (GASB 34).

**Fiduciary Fund**

A Fiduciary Fund accounts for assets held by the government in a trustee capacity or as an agent on behalf of others. Specifically, a trust fund accounts for assets held by the government under the terms of a formal trust agreement. The District has one fiduciary fund: a pension trust fund - the Retirement Plan and Trust for the Firefighters of Estero Fire Rescue.

**NOTE A - ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Measurement Focus and Basis of Accounting**

Basis of accounting refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources management focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period and soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers tax revenues to be available if they are collected within sixty days of the end of the current fiscal period.

Revenues susceptible to accrual are property taxes, interest on investments, charges for services and intergovernmental revenues. Property taxes are recorded as revenues in the fiscal year in which they are levied, provided they are collected in the current period or within sixty days thereafter. Interest on invested funds is recognized when earned.

Intergovernmental revenues that are reimbursements for specific purposes or projects are recognized when all eligibility requirements are met.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this general rule include: (1) principal and interest on long-term debt, if any, which is recognized when due; and (2) expenditures are generally not divided between years by the recording of prepaid expenditures.

**NOTE A - ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Measurement Focus and Basis of Accounting, continued**

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

**Major Funds**

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund.

The Impact Fee Fund (a special revenue fund) consists of fees imposed by Lee County based on new construction within the District. The fees are restricted and can only be used for certain capital expenditures, or repayments of debt issued to acquire those capital expenditures, associated with growth within the District.

The Capital Improvement Fund (a special revenue fund) was established to account for the proceeds of two notes payable totaling \$8,800,000 that were issued during the year ended September 30, 2002. The proceeds from the additional debt acquired in 2007 are also accounted for in this fund. The proceeds are restricted for capital costs that meet all of the requirements governing the use of impact fees.

**Fiduciary Fund**

The Fiduciary Fund is excluded from the government-wide financial statements because the resources of that fund are not available to support the District's programs. The only type of fiduciary fund the District maintains is a pension trust fund - the Retirement Plan and Trust for the Firefighters of Estero Fire Rescue.

**NOTE A - ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Investments**

The District adheres to the requirements of GASB Statement Number 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools," as well as GASB Statement Number 25, "Financial Reporting for Defined Benefit Pension Plans," in which all investments are reported at fair value.

Investments, including restricted investments, consist of the Local Government Surplus Funds Trust Fund, money market accounts, and time deposits.

The District's Firefighters' Retirement Plan is part of a collectively managed single-employer plan, and therefore reports all income (loss) from investments as allocated investment income as it is not feasible to allocate specific components of income to a specific plan.

**Capital Assets**

Capital assets, which include land, construction in progress, buildings, equipment and vehicles, are reported in the government-wide financial statements in the Statement of Net Assets.

The District follows a capitalization policy which calls for capitalization of all capital assets that have a cost or donated value of \$1,000 or more and have a useful life in excess of three years.

All capital assets are valued at historical cost, or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair market value on the date donated. No debt-related interest expense is capitalized as part of capital assets in accordance with GASB 34.

The acquisition of land and construction projects utilizing resources received from Federal and State agencies are capitalized when the related expenditure is incurred.

Maintenance, repairs and minor renovations are not capitalized. Expenditures that materially increase values, change capacities or extend useful lives are capitalized. Upon sale or retirement, the cost and related accumulated depreciation is eliminated from the respective accounts.

Depreciable capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings	3-35
Equipment	3-7
Vehicles	3-20

**NOTE A - ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Budgets and Budgetary Accounting**

The District has adopted annual budgets for the General, Impact Fee and Capital Improvement Funds which included budgeted expenditures equal to budgeted revenue.

The District follows these procedures in establishing budgetary data for the General, Impact Fee, and the Capital Improvement Funds:

1. During the summer of each year, the District's Fire Chief submits to the Board of Commissioners a proposed operating budget for the fiscal year commencing on the upcoming October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain taxpayer comments.
3. The budget is adopted by approval of the Board of Commissioners.
4. Budget amounts, as shown in these financial statements, are as originally adopted or as amended by the Fire Chief and Board of Commissioners.
5. The budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America except as described in Note L.
6. The level of control for appropriations is exercised at the fund level.
7. Appropriations lapse at year-end.

The Board of Commissioners approved one (1) separate request to transfer budget at the program level and/or the account level during the year ended September 30, 2008. The Fire Chief has the authority to reclassify budgeted amounts at the account level up to \$10,000, and such reclassifications are performed as needed. During the year ended September 30, 2008, the Fire Chief approved three (3) separate requests to transfer budgeted amounts at the account level. These transfers were reclassification transactions necessary to appropriately manage the budget. Overall expenditure amounts were not changed.

**NOTE A - ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Compensated absences**

The District's employees accumulate annual personal leave, based on the number of years of continuous service and the bargaining unit contract. Upon termination of employment, employees can receive payment of accumulated annual leave, if certain criteria is met. On January 10, 2006 the Board approved for non-bargaining unit employees, a buy-back program for unused personal leave. The new bargaining unit contract effective October 2007 approved the same buy-back program, that being; the District will purchase banked hours in excess of 200 hours for general employees, 500 hours for 40 hour chief officers, and 600 hours for 56 hour chief officers. The cost of personal leave benefits (compensated absences) are expended in the General Fund when payments are made to employees. However, the liability for all accrued vacation and personal leave benefits is recorded in the government-wide financial statements - Statement of Net Assets.

**Accounts Receivable**

No allowance for losses on uncollectible accounts has been recorded since the District considers all amounts to be fully collectible.

**Management estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**Fund equity**

In the governmental fund financial statements, reservation of fund balance indicates amounts that are limited for a specific purpose, not appropriable for expenditure, or are legally segregated for a specific future use. Designations of fund balance represent tentative management plans. Unreserved, undesignated fund balance indicates funds that are available for current expenditure.

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE B - CASH AND CASH EQUIVALENTS**

As of September 30, 2008, the District's cash and cash equivalents were as follows:

Governmental Funds	
Cash on hand	\$ 100
Demand Deposits	3,593,088
Total Governmental Funds	<u>3,593,188</u>
Pension Trust	
Cash with Fiscal Agent	<u>101,085</u>
Total Governmental Funds and Pension Trust	<u><u>\$ 3,694,273</u></u>

**Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. In accordance with its policy, all District depositories are banks designated by the Florida Chief Financial Officer as qualified public depositories. Chapter 280 of the Florida Statutes "Florida Security for Public Deposits Act" provides procedures for public depositories to ensure public monies in banks and saving and loans are collateralized with the Florida Chief Financial Officer as agent for the public entities. Chapter 280 defines deposits as the demand deposit accounts, time deposit accounts, and nonnegotiable certificates of deposit.

Financial institutions qualifying as public depositories shall deposit with the Florida Chief Financial Officer eligible collateral at the pledging level required pursuant to Chapter 280. The Florida Security for Public Deposits Act has procedures for the payment of losses in the event of a default or insolvency. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof, and therefore, the District is not exposed to custodial credit risk for its deposits.

The Pension Trust Fund cash and cash equivalents were held by a financial and investment institution and insured up to certain limits specific to the Trustee/Custodian institution and Retirement Trust Funds.

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE C - INVESTMENTS**

As of September 30, 2008, the District's investments had the following credit risk structure:

<u>Investment</u>	<u>Maturities</u>	<u>Fair Value</u>	<u>Rating - Rating Agency</u>
Governmental Funds			
Certificate of Deposit	01/06/09	\$ 5,000,000	N/A
Total Governmental Funds		5,000,000	
Pension Trust			
External Investment Pool			
Fixed Income Fund	N/A	1,546,372	AA/V4 - Fitch Ratings
Equity Funds		1,960,723	Not Rated
Total Pension Trust		<u>3,507,095</u>	
Total Governmental Funds and Pension Trust		<u>\$ 8,507,095</u>	

**Custodial Credit Risk**

The District has no formal policy on managing credit risk; however F.S. 218.415(17) limits investments to investments in the Local Government Surplus Funds Trust Fund, money market funds registered with the Securities and Exchange Commission, time deposits and direct obligations of the U.S. Treasury.

The certificate of deposit is considered a public deposit and is entirely covered by federal depository insurance or by collateral pursuant to the Public Depository Security Act (Florida Statute 280) of the State of Florida.

The Pension Trust Funds' investment policy pursuant to Section 112.661(10), Florida Statutes, states that securities should be held with a third party custodian; and all securities purchased by, and all collateral obtained by the Pension Fund should be properly designated as an asset of the Pension Fund.

As of September 30, 2008, the Firefighters Retirement Pension Trust Fund equity investments were held with a third-party custodian as required by Florida Statutes. Its investments in the external pool is not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical book entry form.

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

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**NOTE C - INVESTMENTS, CONTINUED**

**Credit Risk**

The Firefighters' Retirement Pension Trust investment with the Florida Municipal Pension Trust Fund investment pool (the Pool) totaled \$3,507,095 at September 30, 2008, and is controlled by the Firefighters' Retirement Plan Board of Trustees' policy. This policy provides for investments in mutual funds consisting of treasury notes, federal agency guaranteed securities, corporate bonds, notes and/or equities and real estate.

The Pool's investment guidelines establish a minimum bond fund credit rating of AA. As of September 30, 2008, the Pool's only fixed income fund, the Broad Market High Quality Bond Fund, was rated AA by Fitch Ratings.

**Interest Rate Risk**

Investments shall be invested to provide sufficient liquidity to pay obligations as they come due per F.S. 218.415(17). As a means of managing its exposure to fair value losses arising from increasing interest rates, the Pool limits the duration of its Broad Market High Quality Bond Fund to no greater than 7 years and a maximum maturity of 31 years.

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE D - CAPITAL ASSETS**

The following is a summary of changes in capital assets for the year ended September 30, 2008:

	Balance October 1 2007	Increases/ Additions	Decreases/ Deletions	Adjustments/ Reclassifications	Balance September 30 2008
Capital Assets Not Being Depreciated:					
Land	\$ 1,363,689	\$ 622,901	\$ (45,500)	\$ -	\$ 1,941,090
Construction in Progress	364,076	-	-	(364,076)	-
Total Capital Assets Not Being Depreciated	<u>1,727,765</u>	<u>622,901</u>	<u>(45,500)</u>	<u>(364,076)</u>	<u>1,941,090</u>
Capital Assets Being Depreciated:					
Buildings and Improvements	4,873,400	4,186,471	(191,649)	364,076	9,232,298
Vehicles	4,323,448	252,493	(155,478)	-	4,420,463
Equipment	334,378	89,275	(3,129)	-	420,524
Total Capital Assets Being Depreciated	<u>9,531,226</u>	<u>4,528,239</u>	<u>(350,256)</u>	<u>364,076</u>	<u>14,073,285</u>
Less Accumulated Depreciation:					
Buildings and Improvements	(681,182)	(194,818)	65,585	-	(810,415)
Vehicles	(2,111,710)	(377,546)	153,850	-	(2,335,406)
Equipment	(153,963)	(51,179)	1,043	-	(204,099)
Total Accumulated Depreciation	<u>(2,946,855)</u>	<u>(623,543)</u>	<u>220,478</u>	<u>-</u>	<u>(3,349,920)</u>
Total Capital Assets Being Depreciated, Net	<u>6,584,371</u>	<u>3,904,696</u>	<u>(129,778)</u>	<u>364,076</u>	<u>10,723,365</u>
Capital Assets, Net	<u>\$ 8,312,136</u>	<u>\$ 4,527,597</u>	<u>\$ (175,278)</u>	<u>\$ -</u>	<u>\$ 12,664,455</u>

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE E - LONG-TERM LIABILITIES**

The following is a summary of the long-term obligations at September 30, 2008:

	<u>Amount</u>
<p>\$4,440,086 Renewal Note C, dated September 11, 2007 payable to a financial institution. This note amends the original Promisory Note 2002A for \$6,100,000. The amendment increased the amortization schedule from 7 years to 15 years and revised the variable interest rate of 65% of LIBOR plus 0.9% to 0.80%. Additionally, the original fixed rate via an ISDA Master Agreement (Swap) was reduced from 3.72% to 3.62%. The note proceeds (held in the Capital Improvement Fund) are to be used for financing and refinancing the improvement of fire department facilities. The note is collateralized by a pledge of impact fees and other non-ad valorem revenue with the final principal and interest due April 24, 2017.</p>	\$ 4,017,825
<p>\$1,489,653 Renewal Note B, dated September 11, 2007 payable to a financial institution. This note amends the original Promisory Note 2002B for \$2,700,000. The amendment increased the amortization schedule from 7 years to 10 years, and revised the variable interest rate of 65% of LIBOR plus 1.56% to 1.00%. Additionally, the original fixed rate via an ISDA Master Agreement (Swap) was reduced from 3.975% to 3.415%. The note proceeds (held in the Capital Improvement Fund) are to be used for financing and refinancing the improvement of fire department facilities. The note is collateralized by a pledge of impact fees and other non-ad valorem revenue with the final principal and interest due April 24, 2012.</p>	\$ 1,166,715

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE E - LONG-TERM LIABILITIES, CONTINUED**

\$4,000,000 Promissory Note, Series 2007A dated September 11, 2007 payable to a financial institution. The District will only borrow \$2,820,000. The note is payable over 20 years in monthly principal payments of \$12,368 plus interest. The variable interest rate of 63.7% of LIBOR plus .80% will change to a fixed rate of 4.16% commencing on October 24th 2008 via the amendment to the original ISDA Master Agreement (Swap) dated September 11th, 2007. The fixed rate will apply to \$2,820,000. The District is obligated to pay principal and interest on the \$2,820,000 fixed Swap arrangement beginning in October 2008. As of September 30, 2008, the District had drawn down \$2,820,000. The District is obligated to pay only interest at the stated variable rate until the commencement date of the fixed Swap arrangement. The note proceeds (held in the Capital Improvement Fund) are to be used for financing the construction of fire department facilities. The note is collateralized by a pledge of impact fees and other non-ad valorem revenue with the final installment due September 24, 2027.

\$ 2,820,000

Non-current portion of compensated absences. Employees of the District are entitled to annual personal leave time, based on length of service and job classification.

551,816  
\$ 8,556,356

The following is a summary of changes in long-term liabilities for the fiscal year ended September 30, 2008:

	Balance October 1 2007		Retirements / Adjustments	Balance September 30 2008	Amounts Due Within One Year
Renewal C (2002A)	\$ 4,409,916	\$ -	\$ (392,091)	\$ 4,017,825	\$ 406,545
Renewal B (2002B)	1,467,654	-	(300,939)	1,166,715	311,393
Series 2007A	50,000	2,770,000	-	2,820,000	148,421
Compensated Absences	<u>494,428</u>	<u>515,081</u>	<u>(457,693)</u>	<u>551,816</u>	<u>16,818</u>
	<u>\$ 6,421,998</u>	<u>\$ 3,285,081</u>	<u>\$ (1,150,723)</u>	<u>\$ 8,556,356</u>	<u>\$ 883,177</u>

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE E - LONG-TERM LIABILITIES, CONTINUED**

The annual debt service requirements at September 30, 2008 were as follows:

Year Ending	Renewal C (2002A)		Renewal B (2002B)		Series 2007A		Totals		
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
September 30									
2009	\$ 406,545	\$ 138,713	\$ 311,393	\$ 34,979	\$ 148,421	\$ 116,064	\$ 866,359	\$ 289,756	
2010	421,494	123,760	322,186	24,184	148,421	109,804	892,101	257,748	
2011	436,461	108,804	333,328	13,043	148,421	103,544	918,210	225,391	
2012-2027	<u>2,753,326</u>	<u>291,028</u>	<u>199,807</u>	<u>2,255</u>	<u>2,374,737</u>	<u>805,994</u>	5,327,870	1,099,277	
	<u>\$ 4,017,826</u>	<u>\$ 662,305</u>	<u>\$ 1,166,714</u>	<u>\$ 74,461</u>	<u>\$ 2,820,000</u>	<u>\$ 1,135,406</u>	8,004,540	1,872,172	
							Accrued compensated absences	<u>551,816</u>	-
							Total Long-Term Debt	<u>\$ 8,556,356</u>	<u>\$ 1,872,172</u>

The District was required by the lender to establish a reserve account of \$435,000 which as of September 30, 2008 was funded by the loan proceeds. The reserve account is recorded in the Impact Fee Fund.

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE F - INTEREST RATE SWAP**

In order to protect against the potential of rising interest rates, the District entered into interest rate swap agreements in fiscal 2003. On September 11, 2007 the District amended its swap agreements by reducing the two existing fixed rates and including a fixed rate for the new debt acquired in 2007. The existing fixed rates were decreased from 3.98% to 3.415% and 3.72% to 3.62%. The new debt swapped to a fixed rate of 4.16% on October 24, 2008. The intention of the swaps is to effectively change the District's variable interest rate on the associated loans to fixed rates.

The terms, including the fair values and credit ratings of the outstanding swaps as of September 30, 2008, are listed in the following table. The notional value of the swaps declines as the associated loan balance declines.

Fiscal Year 2008

<u>Notional Amounts</u>	<u>Effective Date</u>	<u>Fixed Rate Paid</u>	<u>Variable Rate Received</u>	<u>Fair Values at September 30, 2008</u>	<u>Swap Termination</u>	<u>Counterparty Credit Rating</u>
\$ 1,166,715	06/03/03	3.415%	65.0% of LIBOR + 1.56%	\$ (1,446)	4/24/2012	Aaa/AA+/AA
4,017,825	06/03/03	3.620%	65.0% of LIBOR + 0.90%	(21,156)	4/24/2017	Aaa/AA+/AA
<u>2,820,000</u> *	09/24/08	4.160%	63.7% of LIBOR + 0.80%	<u>(125,166)</u>	9/24/2027	Aaa/AA+/AA
				<u>\$ (147,768)</u>		

\* The District had drawn all of the loan proceeds at September 30, 2008.

The swaps are associated with the promissory notes reported in Note E.

Because the variable interest rates have decreased below the fixed rates, the swaps have a negative fair value as of September 30, 2008. The negative fair value may be countered by increases in total interest payments required under the variable rate loans, creating higher synthetic interest rates. Because the coupons on the District's variable-rate bonds adjust to changing interest rates, the loans do not have corresponding fair value increases. The fair value estimates are provided to the District by the counterparty financial institution known to be high volume participants in this market.

As of September 30, 2008, the District was not exposed to credit risk because the swaps had a negative fair value. The District or the counterparty may terminate the swap if the other party fails to perform under the terms of the contract. If at the time of termination the swaps have a negative value, the District would liable to the counterparty for a payment equal to the swaps' fair value.

**NOTE G - RETIREMENT PLANS**

The District has funded retirement costs in two ways:

- (1) Plan 1 - Florida Municipal Pension Trust - Certified firefighters as qualified under the Plan (F.S. 175) - Retirement Plan and Trust for the Firefighters of the Estero Fire Rescue District
- (2) Plan 2 - 401(a) Defined Contribution Retirement Plan - Employees not within Plan 1

The District does not currently provide benefits to its retired employees other than the benefits indicated below:

**Plan 1 - Plan description and provisions - Firefighters' Retirement Plan**

On December 1, 2000, the District resolved to establish a retirement plan for its full-time firefighters. All full-time certified firefighters of the District are eligible to participate in the Chapter 175 Municipal Firefighters Pension Trust Fund of Estero Fire Rescue (the "Plan"). The Plan became effective December 1, 2000. Firefighters become participants in the Plan immediately upon hire. For the year ended September 30, 2008, the District was required to contribute 18.47% of covered payroll (excludes overtime, bonuses, and lump sum payments for accrued annual leave, and sick time) of the qualified and participating employees. Participating employees are required to make regular contributions to the Plan in the amount of 3% of their covered payroll. Employees vest immediately in their own contributions. Benefits under the Plan vest after ten (10) years of creditable service. Employees who elect normal retirement at or after age 55 with ten (10) years of creditable service or 25 years of service and age 52, are entitled to a monthly retirement benefit. Employees may elect early retirement after 10 years of creditable service. The Plan also includes certain disability and death benefits.

**NOTE G - RETIREMENT PLANS, CONTINUED**

**Plan 1 - Plan description and provisions - Firefighters' Retirement Plan, continued**

**Contributions - Contributions to the Plan are derived from three sources;** employees: 3% of compensation paid by the employee, State funds: (insurance premium tax per Florida Statute Chapter 175) and the employer: remaining amount necessary to meet the actuarial funding requirement. The State contribution is based on property fire insurance premiums collected within the District and is applied up to an approved "frozen" limit. The District (employer) is required to fund the difference each year between the total contributions from all other sources for the year and the total funding cost for the year pursuant to the most recent actuarial valuation of the Plan. The total cost for any year equals total normal cost plus the additional amounts sufficient to amortize the unfunded past service liability over a 35 year period commencing the first year of the Plan's inception.

The District contributed 100% of the required contributions. As such, the District made employer contributions of \$609,411, \$307,711 and \$233,252 for the years ended September 30, 2008, 2007 and 2006, respectively. Covered payroll for the years ended September 30, 2008, 2007 and 2006 was \$3,393,158 \$2,578,377 and \$2,332,504, respectively.

The Employees contributed 100% of their respective required contributions to the Plan during the year ended September 30, 2008. Employee contributions for the years ended September 30, 2008, 2007 and 2006 were \$101,797 and \$75,365 and \$69,976 respectively.

**Pension benefits -** Employees with 10 or more years of service are entitled to annual pension benefits, beginning at the earlier of age 55 with 10 years of credited service or 25 years credited service and attainment of age 52, equal to 2% per year of creditable service prior to January 1, 2003 and 3% for all years after January 1, 2003, of their average final monthly compensation (AFC) over the 5 highest years within the last 10 years of service, however, if salary records are unavailable, AFC can be determined based on data since plan inception. Maximum

**NOTE G - RETIREMENT PLANS, CONTINUED**

**Plan 1 - Plan description and provisions - Firefighters' Retirement Plan, continued**

benefit is 100% of AFC, paid during the retirees lifetime with a minimum of 120 monthly benefit payments. Monthly payments can be modified to provide a social security level income payment option, and a lump sum payment is permissible if monthly payment is less than \$100 and the total commuted value of the remaining monthly income payments to be paid do not exceed \$5,000.

The plan permits early retirement with 10 years of credited service. Applicable benefits are reduced by 3% for each year before normal retirement. If employees terminate before rendering 10 years of credited service, they forfeit the right to receive their portion of the accumulated plan benefits, except for the employee contributed portion. Employees may purchase credit years of service up to a maximum of five years for prior military or fire service when specific criteria are met. Additionally, employees eligible for normal retirement can elect to participate in a Deferred Retirement Option Plan in lieu of terminating employment as a firefighter.

**Death and Disability benefits** - Upon the death of any vested member, whether or not still in active employment, a survivor benefit is payable to a beneficiary or joint pensioner starting when the member would have reached early or normal retirement age. The benefit is equal to the vested pension benefit and is payable for 10 years. The beneficiary may also elect to receive an immediate benefit payable for 10 years which is actuarially reduced to reflect the commencement of benefits prior to retirement date.

Active employees who become totally and permanently disabled receive a monthly benefit equal to 42% of AFC for line of duty disabilities or 25% of AFC for other than line of duty disabilities.

**Income recognition** - Allocated investment income is recorded on the accrual basis. Investments are reported at market value. Short-term investments are reported at cost, which approximates market value. Since the Plan is collectively managed with other government's plans, investment income is allocated to each plan as a net amount, as it is not feasible to specifically allocate income (loss) by individual component of income (loss).

**NOTE G - RETIREMENT PLANS, CONTINUED**

**Plan 1 - Plan description and provisions - Firefighters' Retirement Plan, continued**

**Actuarial present value of accumulated plan benefits** - Accumulated plan benefits are those future periodic payments that are attributable under the Plan's provisions to the service employees have rendered. Accumulated plan benefits include benefits expected to be paid to (a) retired or terminated employees or their beneficiaries, (b) beneficiaries of employees who have died, and (c) present employees or their beneficiaries. Under the aggregate actuarial cost funding method, the present value of benefits, less all assets, are equated to the present value of future employer contributions, and of future employee contributions, if any. The required contribution is then expressed as a percentage of current payroll. Benefits payable under all circumstances; retirement, death, disability and termination of employment, are included, to the extent they are deemed attributable to employee service rendered to the valuation date.

The actuarial present value of accumulated plan benefits is determined by an actuary and is the amount that results from applying actuarial assumptions to adjust the accumulated plan benefits to reflect the time value of money (through discounts for interest) and the probability of payment (by means of decrements such as for death, disability, withdrawal, or retirement) between the valuation date and the expected date of payment. The significant actuarial assumptions used in the valuations as of September 30, 2008 were (a) life expectancy of participants (the RP-2000 Annuity Mortality Table was used) (b) retirement age assumptions (the assumed average retirement age was 55) and (c) investment return. The October 1, 2008 actuary valuation reflected assumed average rates of return of 7.5%. The foregoing actuarial assumptions are based on the presumption that the Plan will continue. If the Plan terminated, different actuarial assumptions and other factors might be applicable in determining the actuarial present value of accumulated plan benefits.

**Payment of benefits** - Benefit payments to participants are recorded upon distribution. A summary of certain Plan details and trend information is included below.

The Plan is a single-employer defined benefit retirement plan and trust. The Plan is totally administered by the Florida Municipal Pension Trust Fund/Florida League of Cities, Inc. The Florida Municipal Pension Trust Fund acts as the trustee of the Plan.

**NOTE G - RETIREMENT PLANS, CONTINUED**

**Plan 1 - Plan description and provisions - Firefighters' Retirement Plan, continued**

A copy of the Plan's annual report for September 30, 2008 and a complete detail of the Plan can be obtained by writing The Florida League of Cities, Inc., P.O. Box 1757, Tallahassee, Florida, 32302-1757 or by calling (850) 222-9684.

The following is a summary of the Single Employer-Defined Benefit Plan, including funding policies, contribution methods, benefit provisions and trend information:

	Florida Municipal Pension Trust Fund for Certified Firefighters <u>within the Bargaining Unit (F.S. 175)-Plan 1</u> District Resolution (Effective 12/1/00)
Year established and governing authority	
Governing authority	Board of Trustees of Plan.
Determination of contribution requirements:	Actuarially determined.
Employer (District)	Based upon age of employees. Contributions are required in addition to State Revenue received under Chapter 175 (insurance premium tax refunds).
Plan members	3% of Covered payroll.
Funding of administrative costs	Employer
Period required to vest	10 years
Post retirement benefit increase	Cost of living increase of 0% each year.
Eligibility for distribution (Normal retirement)	Earlier of age 55 with 10 years of credited service or age 52 and 25 years credited service.
Provisions for:	
Disability benefits	Yes
Death benefits	Yes
Early retirement	Yes
Deferred Retirement Option Plan	Yes
Credited Service Buy Back	Yes
Normal form of benefit	Ten year certain and life.

**NOTE G - RETIREMENT PLANS, CONTINUED**

**Plan 1 - Plan description and provisions - Firefighters' Retirement Plan, continued**

Membership of the Plan consisted of the following at September 30, 2008:

	<u>Firefighters' Retirement Plan - Plan 1 (09/30/08)</u>
Retirees and beneficiaries receiving benefits	<u>2</u>
Terminated Plan members entitled to but not yet receiving benefits	<u>0</u>
Vested active members	<u>5</u>
Non-vested active members	<u>48</u>
Total	<u>55</u>
Number of participating employers	<u>1</u>
Number of participating state agencies	<u>1</u>

**Trend Information**

A schedule of funding progress and a schedule of employer contributions that include historical trend information about the annual required contributions of the employer are included as required supplementary information to the financial statements. The schedule of funding progress presents multiyear trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**NOTE G - RETIREMENT PLANS, CONTINUED**

**Annual Pension Cost, Net Pension Obligation and Reserves**

Current year annual pension costs for the Firefighters' Pension Trust Fund are shown in the trend information provided. There were no net pension obligations noted for the Plan at September 30, 2008 in the respective audited financial statements.

The plan assets are legally reserved for the payment of the respective plan member benefits within the Plan. There are no assets legally restricted for plan benefits other than these assets within the Plan. The Firefighters' Pension Trust Fund held certain investments at year end. There are no long-term contracts for contributions.

**Additional Information**

The following is a summary of the Single Employer-Defined Benefit Plan, including valuation methods and assumptions:

	<u>Firefighters' Retirement Plan - Plan 1</u>
Valuation date	10/1/2008
Actuarial cost method	Aggregate Actuarial Cost Method
Amortization method	N/A
Remaining amortization period	N/A
Actuarial asset valuation method	Five-year Smoothed Market Value
Actuarial assumptions:	
Investment rate	7.5%
Projected salary	5%
Cost of living adjustment	0%
Inflation	3.25%

**NOTE G - RETIREMENT PLANS, CONTINUED**

**Plan 2 - Defined Contribution Retirement Plan - Employees Not Within the Bargaining Unit**

The District established a Governmental Money Purchase Plan (401(a)), a defined contribution plan, on October 5, 2001, for the District's full time general employees, who are not participants in the firefighters' pension trust. Participants are eligible to participate upon their hire date. The Plan is completely administered by the Plan custodian, the Florida Municipal Pension Trust Fund. Employees are immediately vested 100% in their own contributions. Participants vest in the employer's Plan contributions 100% after completion of five (5) years of credited service. Vesting begins at forty (40%) percent after completion of two (2) years of credited service and increases at 20% per year. Normal retirement age is 52 years of age.

The Plan requires the District to make contributions equal to 10% of the qualified employee's compensation, excluding bonuses and lump sum payments, except for the Fire Chief, as the Board resolved to contribute 18% of his compensation which is to be inclusive of the required employer match portion. The Plan also allows the employee participants to make contributions. Employee contributions are deposited into the respective employee's deferred compensation plan (Section 457 Plan) account. Therefore, the employee's contributions are maintained separately from those of the employer (District) contributions. The Plan also requires the employer to match the employee's voluntary contributions dollar for dollar up to five (5%) percent of the employee's compensation. Total District contributions to the Plan, including the employer 10% contributions and the employer match amount, for the years ended September 30, 2008, 2007, and 2006 were \$195,496, \$216,612 (includes forfeitures of \$26,560), and \$196,404, respectively. The District contributed 100% of its required contributions for the year ended September 30, 2008. Employee contributions to the Plan were \$219,044, \$190,570, and \$149,148 for the years ended September 30, 2008, 2007, and 2006, respectively. Contributions for the Section 457 Plan are voluntary and all employees are eligible. Therefore, amounts indicated may include contributions from both plan types.

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE H - PROPERTY TAXES**

Property taxes are levied after formal adoption of the District's budget and become due and payable on November 1 of each year and are delinquent on April 1 of the following year. Discounts on property taxes are allowed for payments made prior to the April 1 delinquent date. Tax certificates are sold to the public for the full amount of any unpaid taxes and must be sold not later than June 1 of each year. The billing, collection, and related recordkeeping of all property taxes is performed for the District by the Lee County Tax Collector. No accrual for the property tax levy becoming due in November 2008 is included in the accompanying financial statements, since such taxes are collected to finance expenditures of the subsequent period.

Procedures for collecting delinquent taxes, including applicable tax certificate sales and tax deed sales, are provided for by Florida Statutes. The enforceable lien date is approximately two years after taxes become delinquent and occurs only upon request of a holder of a delinquent tax certificate.

Important dates in the property tax cycle are as follows:

Assessment roll certified	July 1
Millage resolution approved	No later than 93 days following certification of assessment roll
Taxes due and payable (Levy date)	November/with various discount provisions through March 31
Property taxes payable- maximum discount (4 percent)	30 days after levy date
Beginning of fiscal year for which taxes have been levied	October 1
Due date	March 31
Taxes become delinquent (lien date)	April 1
Tax certificates are sold by the Lee County Tax Collector	Prior to June 1

The Board of Commissioners of the District levied ad valorem taxes at a millage rate of \$1.7868 per \$1,000 (1.7868 mills) of the 2007 net taxable value of real property located within the District.

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE I - COMMITMENTS AND CONTINGENCIES**

The District is involved from time to time in certain routine litigation, the substance of which either as liabilities or recoveries, would not materially affect the financial position of the District. Although the final outcome of the lawsuits, assertions and claims or the exact amount of costs and/or potential recovery is not presently determinable, in the opinion of the District's legal counsel, the resolution of these matters will not have a materially adverse affect on the financial condition of the District. As a general policy, the District plans to contest any such matters.

As of September 30, 2008, the District had expended \$5,205,679 in impact fees for Administrative Complex. All related contracts have been completed and currently there are no significant obligations of the District as it relates to this project.

On April 8, 2003 the District entered into an agreement with Lee County in which the County paid the District \$118,836 for the right to use space at the Three Oaks Fire Station for Lee County owned emergency vehicles and assigned Lee County personnel. This agreement is for a term of 25 years and can be terminated by either party upon giving the other party a written 365 day notice. Should the right to use be terminated by the District, the sums paid to the District by the County shall be repaid to the County on a pro-rata basis for the years that the space was made available over the term of this agreement. At September 30, 2008 the amortized balance of the liability owed by the District if the agreement was terminated is approximately \$93,088. Currently, there has been no interest by either party to terminate the agreement.

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE J - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Insurance for workers compensation, general/professional liability, automobile, and property is provided by a commercial insurance carrier. Workers compensation risk of loss is transferred to the insurance carrier with limits of liability of \$1,000,000 per accident or disease. The District retains the risk of loss up to a deductible amount (ranging from \$100 to \$1,000) with the risk of loss in excess of this amount transferred to the insurance carrier with limits of liability amounts (ranging from \$11,000 to \$1,000,000 per occurrence) for general/professional liability, automobile and property. The District pays annual premiums for this insurance coverage. There were no significant reductions in insurance coverage as compared to the prior year. Settled claims have not exceeded insurance coverage in any of the past three fiscal years.

In March of 2004 the District established a self-insured employee health benefit program. The District administers insurance activities in the General Fund. The District absorbs losses related to the health, dental and life benefit up to aggregate annual loss fund limits. Excess and other specific coverages are purchased from third-party carriers. Claims that are filed or settled after the end of the fiscal year of occurrence are charged to the year of occurrence. Consequently, the District's total liability within any one year is limited to the annual loss fund limits.

At September 30, 2008 the District had recorded liabilities equal to the amounts reflected as reserved and unasserted claims. These amounts were calculated by the third-party self-insurance program's underwriters and actuaries, based on industry standards. These liabilities are subject to adjustments in future years, which would be recorded as claim expenses when they are estimated.

Changes in the plans claims liability for the year ended September 30, 2008, 2007, and 2006 were as follows:

	Beginning of Fiscal Year Liability	Claims and Changes in Estimates	Claim Payments	Balance at Fiscal Year End
<u>Self-Insurance Group Health/Dental:</u>				
2008	95,292	772,530	(697,985)	169,837
2007	168,155	1,340,033	(1,412,896)	95,292
2006	51,103	875,333	(758,281)	168,155

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE J - RISK MANAGEMENT, CONTINUED**

In October 2008, the District transitioned from the self-insured employee health benefit program to a fully insured program. The dental portion of the program remains self-funded and is administered by a new third party administrator. The District continues to administer all insurance activities in the General Fund.

**NOTE K - DIFFERENCE BETWEEN BUDGETED AND ACTUAL RESULTS**

Budgets are adopted on a basis consistent with GAAP except as follows:

**General Fund**

The amounts paid in advance for health and vision insurance coverage for the subsequent year are not budgeted for in the current year. Additionally, capital asset replacement reimbursed with insurance proceeds was not budgeted.

*General Fund:*

Excess of revenues over expenditures (GAAP basis)	\$	2,914,898
Basis Difference:		
Amounts paid in advance for subsequent year insurance premiums not budgeted		60,707
Capital asset replacement reimbursed with insurance proceeds not budgeted		<u>2,979</u>
Excess of revenues over expenditures (Non-GAAP budgetary basis)	\$	<u><u>2,978,584</u></u>

**ESTERO FIRE RESCUE**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2008**

**NOTE L - PRONOUNCEMENTS ISSUED, NOT YET ADOPTED**

In July 2004 the Governmental Accounting Standards Board (“GASB”) issued statement number 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The District is required to implement this statement in fiscal year September 30, 2010. While early implementation is encouraged the District has chosen not to implement this statement early.

This Statement improves the relevance and usefulness of financial reporting by (a) requiring systematic, accrual-basis measurement and recognition of OPEB cost (expense) over a period that approximates employees' years of service and (b) providing information about actuarial accrued liabilities associated with OPEB and whether and to what extent progress is being made in funding the plan.

In June 2008 GASB issued statement number 53, *Accounting and Financial Reporting for Derivative Instruments*. The District is required to implement this statement in fiscal year September 30, 2010. While early implementation is encouraged the District has chosen not to implement this statement early.

Per GASB, “the guidance in this Statement improves financial reporting by requiring governments to measure derivative instruments, with the exception of SGICs that are fully benefit-responsive, at fair value in their economic resources measurement focus financial statements. These improvements should allow users of those financial statements to more fully understand a government's resources available to provide services. The application of interperiod equity means that changes in fair value are recognized in the reporting period to which they relate. The changes in fair value of hedging derivative instruments do not affect investment revenue but are reported as deferrals. On the other hand, the changes in fair value of investment derivative instruments (which include ineffective hedging derivative instruments) are reported as part of investment revenue in the current reporting period. The disclosures provide a summary of the government's derivative instrument activity and the information necessary to assess the government's objectives for derivative instruments, their significant terms, and the risks associated with the derivative instruments.”

**REQUIRED  
SUPPLEMENTARY INFORMATION**

**ESTERO FIRE RESCUE**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
**FIREFIGHTERS' RETIREMENT PLAN**  
**September 30, 2008**

Firefighters' Retirement Plan - Plan 1							
Fiscal Year	Required (1)		State Contribution	State Frozen Contribution	Percentage Contributed	Net Pension Obligation (Overfunded)	
	Annual District Contribution	Actual District Contribution					
2008	\$ 482,843	\$ 609,411	\$ 331,071 *	\$ 51,134	100%	N/A	
2007	\$ 466,364	\$ 307,711 (2)	\$ 269,187	\$ 51,134	100%	N/A	
2006	\$ 356,526	\$ 233,252 (2)	\$ 185,628	\$ 51,134	100%	N/A	
2005	\$ 326,944	\$ 181,824 (2)	\$ 140,205	\$ 51,134	100%	N/A	
2004	\$ 268,985	\$ 141,618 (2)	\$ 104,260	\$ 51,134	100%	N/A	
2003	\$ 178,771	\$ 198,496	\$ 82,744	\$ 51,134	100%	N/A	
2002	\$ 132,221	\$ 136,343	\$ 44,684	\$ -	100%	N/A	
2001	\$ 82,933	\$ 227,268	\$ 17,375	\$ -	100%	N/A	

\* At September 30, 2008, \$806,551 remains available from State premium tax for future benefits.

- (1) The District considers its annual pension costs to be its actuarially determined required contribution.
- (2) Contribution surplus reserve used to fund contribution shortfall. Contribution reserve was \$88,877 (as revised) at September 30, 2006 and \$0 at September 30, 2007.

**ESTERO FIRE RESCUE**  
**SCHEDULE OF FUNDING PROGRESS**  
**FIREFIGHTERS' RETIREMENT PLAN**  
**September 30, 2008**

Firefighters' Retirement Plan - Plan 1						
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Estimated Covered Payroll (c)	UAAL as a Percentage of Covered Payroll (b-a)/c
10/1/2008 *	\$ 3,186,640	\$ 4,124,370	\$ 937,730	77.0%	\$ 3,220,497	29.1%
10/01/07	\$ 2,557,480	\$ 2,557,480	\$ -	100.0%	\$ 2,523,966	0.0%
10/01/06	\$ 1,806,377	\$ 1,806,377	\$ -	100.0%	\$ 2,349,398	0.0%
10/01/05	\$ 1,287,142	\$ 1,287,142	\$ -	100.0%	\$ 1,779,521	0.0%
10/01/04	\$ 843,731	\$ 843,731	\$ -	100.0%	\$ 1,570,976	0.0%
10/01/03	\$ 797,699	\$ 797,699	\$ -	100.0%	\$ 1,233,795	0.0%
10/01/02	\$ 391,816	\$ 391,816	\$ -	100.0%	\$ 826,800	0.0%
10/01/01	\$ 252,760	\$ 252,760	\$ -	100.0%	\$ 529,918	0.0%

\*Actuarial accrued liability is calculated using the entry age normal cost method for this purpose.

**ADDITIONAL REPORTS OF  
INDEPENDENT AUDITOR**

## **Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards***

Board of Commissioners  
Estero Fire Rescue  
Estero, Florida

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Estero Fire Rescue (the "District") as of and for the year ended September 30, 2008, which collectively comprise the District's basic financial statements and have issued our report thereon dated May 22, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board of Commissioners, management of the District and the Auditor General of the State of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

*Larson Allen LLP*  
**LarsonAllen LLP**

Fort Myers, Florida  
May 22, 2009

## MANAGEMENT LETTER

Board of Commissioners  
Estero Fire Rescue  
Estero, Florida

We have audited the financial statements of the Estero Fire Rescue (the "District"), as of and for the fiscal year ended September 30, 2008 and have issued our report thereon dated May 22, 2009.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. We have issued our Report on Internal Control over Financial Reporting and on Compliance and Other Matters dated May 22, 2009. Disclosures in that report, if any, should be considered in conjunction with this management letter.

Additionally, our audit was conducted in accordance with Chapter 10.550, Rules of the Auditor General, which governs the conduct of local governmental entity audits performed in the State of Florida. This letter includes the following information, which is not included in the aforementioned auditor's reports:

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No such findings were noted in the preceding annual financial audit report.

Section 10.554(1)(i)2., Rules of the Auditor General, requires our audit to include a review of the provisions of Section 218.415, Florida Statutes, regarding the investment of public funds. In connection with our audit, we determined that the District complied with Section 218.415, Florida Statutes.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)4., Rules of the Auditor General, requires that we address violations of laws, regulations, contracts or grant agreements, or abuse that have occurred, or are likely to have occurred, that have an effect on the determination of financial statement amounts that is less than material but more than inconsequential. In connection with our audit, we did not have any such findings.

Section 10.554(1)(i)5., Rules of the Auditor General, provides that the auditor may, based on professional judgment, report the following matters that are inconsequential to the determination of financial statement amounts, considering both quantitative and qualitative factors: (1) violations of laws, regulations, contracts or grant agreements, or abuse that have occurred, or are likely to have occurred, and (2) control deficiencies that are not significant deficiencies, including, but not limited to: (a) improper or inadequate accounting procedures (e.g., the omission of required disclosures from the annual financial statements); (b) failures to properly record financial transactions; and (c) inaccuracies, shortages, defalcations, and instances of fraud discovered by, or that come to the attention of, the auditor. In connection with our audit, we did not have any such findings.

Section 10.554(1)(i)6., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The District discloses this information in the notes to the financial statements. The District had no component units as of September 30, 2008.

Section 10.554(1)(i)7.a., Rules of the Auditor General, requires a statement be included as to whether or not the local governmental entity has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Section 10.554(1)(i)7.b., Rules of the Auditor General, requires that we determine whether the annual financial report for the District for the fiscal year ended September 30, 2008, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2008. In connection with our audit, we determined that these two reports were in agreement.

Pursuant to Sections 10.554(1)(i)7.c. and 10.556(7), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Pursuant to Chapter 119, Florida Statutes, this management letter is a public record and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this letter is intended solely for the information and use of management, and the Florida Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.

*LarsonAllen LLP*  
**LarsonAllen LLP**

Fort Myers, Florida  
May 22, 2009

**EXHIBIT**



**Estero Fire Rescue**  
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Estero, Florida 33928  
(239) 390.8000  
(239) 390.8020 (Fax)  
[www.esterofire.org](http://www.esterofire.org)

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**RESPONSE TO MANAGEMENT LETTER**

May 27, 2009

LarsonAllen, LLP  
6810 International Center Blvd.  
Fort Myers, FL 33912

We are writing in response to your Management Letter for our audited financial statements for the year ended September 30, 2008.

We have received the Auditor's Management Letter as required by Auditor General Rule 10.554(1)(h). We acknowledge that the Auditor found that there were no current year comments or recommendations.

Sincerely,

Scott A. Vanderbrook  
Fire Chief