ESTERO FIRE RESCUE DISTRICT

BASIC FINANCIAL STATEMENTS TOGETHER WITH REPORTS OF INDEPENDENT AUDITORS

YEAR ENDED SEPTEMBER 30, 2012

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INDEPENDENT AUDITORS' REPORT

Board of Commissioners Estero Fire Rescue District Estero, Florida

We have audited the accompanying financial statements of the governmental activities, the major fund, and the remaining fund information of the Estero Fire Rescue District (the "District"), as of and for the year ended September 30, 2012, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund and the aggregate remaining fund information of the District, as of September 30, 2012, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 2, 2013, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.



Board of Commissioners Estero Fire Rescue District

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedule of funding progress on pages 3 through 9 and pages 50 and 51 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida May 2, 2013

Management's Discussion and Analysis

(unaudited)

This discussion and analysis of the Estero Fire Rescue District's (the "District") financial statements is designed to introduce the basic financial statements and provide an analytical overview of the District's financial activities for the fiscal year ended September 30, 2012. The basic financial statements are comprised of the government-wide financial statements, governmental fund financial statements, and notes. We hope this will assist readers in identifying significant financial issues and changes in the District's financial position.

Estero Fire Rescue Highlights

- At close of fiscal year 2012 the District's assets exceeded its liabilities, resulting in net assets of \$16,667,742 on a government-wide basis.
- Total net assets increased \$761,840 or 4.8 percent, in comparison to prior year.
- The increase to net assets is a positive indicator of financial performance and attributed to an
 increase in the millage rate while maintaining essentially the same level of spending. The
 unrestricted balance of \$9,606,626 can be used to meet ongoing obligations of the District and fund
 amounts assigned by the Board.
- General and program revenues increased \$1,059,167, or 10.3 percent, in comparison to prior year significantly due to increasing the millage rate from 2.0 to 2.15 per \$1,000 of property value.
- Total program expenses reported a slight overall increase of \$122,177 or 1.2 percent in comparison to the prior year. However, the net change includes an increase of \$338,804 due to appropriately recording the state of Florida contribution to the firefighters' pension plan from insurance premium tax revenue and an "actual" decrease in the other program expenses of \$216,627.

Government-wide Financial Statements

Government-wide financial statements (Statement of Net Assets and Statement of Activities found on pages 10 and 11) are intended to allow a reader to assess a government's operational accountability. Operational accountability is defined as the extent to which the government has met its operation objectives efficiently and effectively, using all resources available for that purpose, and whether it can continue to meet its objectives for the foreseeable future. Government-wide financial statements concentrate on the District as a whole and do not emphasize fund types.

The Statement of Net Assets (page 10) presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. The District's capital assets (land, property, and equipment) are included in this statement and reported net of their accumulated depreciation, when applicable.

The Statement of Activities (page 11) presents revenue and expense information showing how the District's net assets changed during the fiscal year. Both statements are measured and reported using the economic resource measurement focus (revenues and expenses) and the accrual basis of accounting (revenue recognized when earned and expenses recognized when a liability is incurred).

Fund Financial Statements

The accounts of the District are organized on the basis of governmental funds; a fund is considered a separate accounting entity. The operation of funds are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Government resources may be allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The District is reporting all financial activity in the General Fund for the fiscal year ended September 30, 2012. The activity for restricted amounts is administered separately; however, for reporting purposes there is no need or requirement to report the restricted activity in separate funds.

Fund financial statements (found on pages 12 and 14) are prepared on the modified accrual basis using the current financial resources measurement focus. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available as net current assets. Grant revenue, however, is recognized when the grant related expense is incurred.

Notes to the Financial Statements

The notes to the financial statements explain in detail some of the data contained in the preceding statements and begin on page 20. These notes are essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-Wide Financial Analysis

The government-wide financial statements were designed so the user could determine if the District is in a better or worse financial condition from the prior year.

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The following is a condensed summary of net assets for the primary government for fiscal years 2012 and 2011:

Summary of Net Assets

		2012		2011
Assets:				_
Current and Other Assets	\$	12,798,542	\$	12,809,625
Capital Assets		11,102,969		10,995,618
Total Assets	\$	23,901,511	\$	23,805,243
Liabilities:				
	Φ	0.45.007	Φ.	4 004 500
Current Liabilities	\$	845,287	\$	1,621,503
Non-current Liabilities		6,388,482		6,277,838
Total Liabilities		7,233,769		7,899,341
Not Appeter				
Net Assets:				
Invested in Capital Assets, net				
of related debt		6,576,969		5,667,750
Restricted		484,147		459,841
Unrestricted		9,606,626		9,778,311
Total Net Assets		16,667,742		15,905,902
Total Liabilities and Net Assets	\$	23,901,511	\$	23,805,243

Current and other assets represent 53.5 percent of total assets. Current assets are comprised of unrestricted cash and investments of \$11,275,535, restricted cash and investments of \$473,877, and other assets of \$1,049,130. The unrestricted cash and investments represent amounts that are available for spending at the District's discretion. Restricted cash includes impact fees restricted for debt repayment and the debt reserve required by the notes.

The investment in capital assets is comprised of land and improvements, buildings, vehicles, and equipment, net of accumulated depreciation and the outstanding related debt used to acquire the assets. The Restricted Net Assets is comprised of \$484,147 for repayment of debt.

The following schedule reports the revenues, expenses, and changes in net assets for the District for the current fiscal years 2012 and 2011:

	2012		2012	
Revenues:				
General Revenues				
Ad Valorem taxes	\$	10,720,959	\$	10,028,624
Insurance Premium Tax for Firefighters' Pension		338,804		-
Interest		22,797		63,722
Gain (Loss) on Sale of Capital Assets		500		5,434
Other Revenues		82,492		43,277
Program Revenues				
Federal, State, and Local Grants		512		11,318
State Shared		21,640		19,960
Charges for Services		94,798		65,781
Impact Fees		23,701		8,920
Total Revenues		11,306,203		10,247,036
Expenses:				
Public Safety - Fire and Rescue Services		10,544,363		10,422,186
Increase (Decrease) in Net Assets		761,840		(175,150)
Net Assets - Beginning of the Year		15,905,902		16,081,052
Net Assets - End of the Year	\$	16,667,742	\$	15,905,902

Additional Financial Overview

Total revenues increased \$1,064,101 on a fund basis, or 10.4 percent, in comparison to prior year. Total expenditures increased by \$558,772, or 5.2 percent, in comparison to prior year. Both increases were primarily the result of recognizing the state of Florida insurance premium tax revenue and on behalf pension contribution of \$338,804. Property values have decreased by approximately \$1,720,240,690, or 25.0 percent, in the past five years. The taxable property value has started to level off with only a slight decrease of 1.0 percent between fiscal years 2011 and 2012. The District increased its millage rate from 2.0000 to 2.1500 for fiscal year 2012, but continues to be one of the lowest fire district millage rates in the region. As a result, Ad Valorem tax revenues increased by \$692,335, or 6.9 percent, in comparison to the prior year.

The following schedule compares the change in property value and growth in millage rates for the past five years:

5.0000 \$8,000,000,000 4.5000 \$7,000,000,000 4.0000 \$6,000,000,000 3.5000 \$5,000,000,000 3.0000 2.5000 \$4,000,000,000 2.0000 \$3,000,000,000 1.5000 \$2,000,000,000 1.0000 \$1,000,000,000 0.5000 0.0000 \$-2008 2010 2011 2012 2009 → - · Millage Rate ☐ Property Values

Property Values and Millage Assessed

Impact fee receipts also increased \$14,781, or 165.7 percent, in comparison to prior year; however, overall impact fees have still decreased 79 percent from five years ago. The current year increase is due to a slight spur in new construction within the District's boundaries. This compounded with property values leveling off is a positive indicator the economic recession may be over. The District will anticipate conservative growth for budget purposes and long term planning.

Budgetary Highlights

Estero Fire Rescue adopts an annual budget for its General Fund as required by Florida Statute. Budget versus actual comparisons are reported on pages 16 and 17. Budget transfers are made from time to time in the General Fund to manage unanticipated costs as they relate to originally estimated amounts. The General Fund difference between the final budgeted expenditures and actual expenditures represents a favorable variance of \$331,265 or 2.9 percent. This variance is significantly due to a savings in Personnel Services. Certain personnel costs were mitigated by not filling vacant positions and the District realized a considerable reduction in the cost of its health insurance. Subsequent to year-end, three firefighters were hired to reduce the occurrence of taking specific apparatus out of service and to reduce the escalation of over-time costs.

Debt Administration

At September 30, 2012, the District had \$4,526,000 of outstanding debt for notes payable. Total long-term liabilities of \$6,388,482, which includes notes payable, derivative instrument, an implicit subsidy for OPEB, compensated absences, and deferred compensation, decreased \$801,868, or 15.0 percent, in comparison to the prior year. The decrease is significantly due to the reduction of debt, including the maturity of Renewal B. The following is a schedule of the District's outstanding notes payable as of September 30, 2012 and 2011:

Outstanding Debt

	2012		2011
Renewal C (2002A)	\$ 2,299,684	\$	2,753,324
Renewal B (2002B)	-		199,807
Series 2007A	 2,226,316		2,374,737
Total	\$ 4,526,000	\$	5,327,868

The General Fund is currently responsible for payment of the debt. Impact Fees designated for debt will be used for debt as they become available. The District's debt was collateralized by future impact fee revenue. As such, general dollars currently paying debt will be reimbursed by future impact fee revenue. Additional information on the repayment process can be found in Note L on page 48.

Additional information on the District's long-term debt can be found in Note E on pages 32-33.

Capital Assets

Non-depreciable capital assets include land and depreciable assets include buildings and improvements, vehicles, and equipment.

The following is a schedule of the District's capital assets as of September 30, 2012 and 2011:

Capital Assets

2012

2011

	2012	2011
CAPITAL ASSETS		
Land	\$ 1,941,090	\$ 1,941,090
Total Capital Assets Not Depreciated	1,941,090	1,941,090
Buildings and Improvements	9,312,088	9,309,805
Vehicles	4,991,420	4,269,843
Equipment	550,888	537,883
Total Capital Assets Being Depreciated	14,854,396	14,117,531
ACCUMULATED DEPRECIATION		
Buildings and Improvements	(2,040,369)	(1,733,062)
Vehicles	(3,248,774)	(2,990,108)
Equipment	(403,374)	(339,833)
Total Accumulated Depreciation	(5,692,517)	(5,063,003)
Total Capital Assets Being Depreciated, Net	9,161,879	9,054,528
CAPITAL ASSETS, NET	\$ 11,102,969	\$ 10,995,618

Noteworthy capital asset activity that took place in fiscal year 2012 is as follows:

- The District purchased a 75' Aerial Ladder Truck. Including equipment, the capital outlay to date is \$747,587. Additional rigging was purchased in the subsequent year. This apparatus replaces a truck that was sold in the subsequent year for \$200,000. Also in the subsequent year is the scheduled replacement of two more fire engines.
- The District also purchased ten replacement computers in the amount of \$11,584. The District depreciates its computer stations for four years. But due to recent budget cuts, computers stations have been operating beyond the four year replacement schedule. It should be noted that new monitors were not needed due to the decision to upgrade the monitors in prior years.
- The District also purchased minor equipment for approximately \$13,000, including three AED's, two projectors for the training facility, and a lift airbag system.

Economic Factors and Next Year's Budget Rates

The following were factors considered when next year's budget (2012-2013) was prepared:

- Property values appear to be holding, but yet another slight decrease of approximately \$62,001,861 or 1.0 percent, to \$5,052,373,506. Estero Fire Rescue is anticipating property values to stay level. The District increased the millage rate from 2.1500 to 2.1881. However, because property values decreased, the District avoided levying a tax increase by adopting its rolled-back rate. The rolled-back rate formula essentially provides a rate relative to the current property values, which creates a tax levy equal to the amount in the previous year. The property values used in the rolled-back rate formula excludes, among other things, amounts for new construction and improvements. Essentially rolling back a government's operating revenue to that of the prior year.
- The District anticipated the hire of three firefighters to help mitigate the escalating over-time costs.
 However, budget was not reduced for over-time because the District anticipated evaluating the
 duties of the shift commander position that became vacant in June of 2012. Scheduling will
 continue to be an issue until this position is filled.
- Although anticipated revenue is essentially the same, the District anticipates decreasing fund balance by approximately \$925K. This is significantly due to the anticipated purchase of two engines scheduled for replacement, and the District's limited borrowing ability.

Request for Information

The financial report is designed to provide the reader an overview of Estero Fire Rescue District. Questions regarding any information provided in this report should be directed to:

Estero Fire Rescue, 21500 Three Oaks Pkwy, Estero, Florida 33928, or by calling (239) 390-8000.

ESTERO FIRE RESCUE DISTRICT STATEMENT OF NET ASSETS September 30, 2012

ASSETS Cash and Cash Equivalents	G(overnmental Activities 8,204,736
Investments	Ψ	3,070,799
Accounts Receivable		9,074
Due from Other Governments		84,754
Restricted Assets:		0 1,1 0 1
Cash and Cash Equivalents		34,264
Investments		439,613
Due from Other Governments		10,270
Pension Asset		425,983
Deferred Outflow of Resources		519,049
Capital Assets:		,
Land		1,941,090
Depreciable Buildings, Equipment and Vehicles, Net		
of Accumulated Depreciation		9,161,879
TOTAL ASSETS	\$	23,901,511
LIABILITIES		
Accounts Payable and Accrued Expenses	\$	845,287
Noncurrent Liabilities:		
Long-term Liabilities:		
Due within one year		618,191
Due in more than one year		5,770,291
TOTAL LIABILITIES		7,233,769
NET ASSETS		
Invested in Capital Assets, Net of Related Debt		6,576,969
Restricted for:		
Debt Service		484,147
Unrestricted		9,606,626
TOTAL NET ASSETS		16,667,742
TOTAL LIABILITIES AND NET ASSETS	\$	23,901,511
	=	

ESTERO FIRE RESCUE DISTRICT STATEMENT OF ACTIVITIES Year Ended September 30, 2012

PROGRAM EXPENSES Public Safety - Fire and Rescue Services	G	overnmental Activities
Personnel Services	\$	8,390,416
Operating	Ψ	1,297,730
Depreciation		665,327
Interest and Fiscal Charges		190,890
TOTAL PROGRAM EXPENSES		10,544,363
TOTAL PROGRAM EXILENDED		10,044,000
PROGRAM REVENUES		
Insurance Premium Tax for Firefighters' Pension		338,804
Federal, State, and Local Grants		512
State Shared		21,640
Charges for Services		94,798
Impact Fees		23,701
TOTAL PROGRAM REVENUES		479,455
NET PROGRAM EXPENSES		10,064,908
GENERAL REVENUES		
Ad Valorem Taxes		10,720,959
Interest		22,797
Gain on Sale of Capital Assets		500
Other Revenues		82,492
TOTAL GENERAL REVENUES		10,826,748
TOTAL GLIVENAL NEVENOLS		10,020,740
INCREASE IN NET ASSETS		761,840
NET ASSETS - Beginning of the Year		15,905,902
NET ASSETS - End of the Year	\$	16,667,742

ESTERO FIRE RESCUE DISTRICT BALANCE SHEET – GOVERNMENTAL FUNDS September 30, 2012

	 General Fund
ASSETS	
Cash and Cash Equivalents-Unrestricted	\$ 8,204,736
Cash and Cash Equivalents-Restricted	34,264
Investments-Unrestricted	3,070,799
Investments-Restricted	439,613
Accounts Receivable-Unrestricted	9,074
Due from Other Governments-Unrestricted	84,754
Due from Other Governments-Restricted	 10,270
TOTAL ASSETS	\$ 11,853,510
LIABILITIES AND FUND BALANCES	
LIABILITIES	
Accounts Payable and Accrued Expenses	\$ 845,287
FUND BALANCES	
Restricted	
Debt	439,613
Impact Fees	44,534
Committed	4.004.444
Capital Improvement Program	4,381,111
Assigned	
Appropriated for Projected Deficit	925,340
Community Safety Program	10,125
Unassigned	 5,207,500
TOTAL FUND BALANCES	11,008,223
TOTAL LIABILITIES AND	
FUND BALANCES	\$ 11,853,510

ESTERO FIRE RESCUE DISTRICT RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS September 30, 2012

			Amounts
Total Fund Balances for Governmental Funds		\$	11,008,223
Amounts reported for governmental activities in the Statement of Net Assets are different because:			
Pension assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.			425,983
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.			
Capital assets not being depreciated: Land & Improvements			1,941,090
Capital assets being depreciated: Building, Equipment and Vehicles Less accumulated depreciation	\$ 14,854,396 (5,692,517)		
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.		-	9,161,879
Series 2002A Promissory note payable Series 2007A Promissory note payable Termination Benefit Compensated Absences Implicit Subsidy (OPEB)	(2,299,684) (2,226,316) (32,812) (877,621) (433,000)		(5,869,433)
Total Net Assets of Governmental Activities		\$	16,667,742

ESTERO FIRE RESCUE DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS Year Ended September 30, 2012

	General Fund
REVENUES	
Ad Valorem Taxes	\$ 10,720,959
Insurance Premium Tax for Firefighters' Pension	338,804
Intergovernmental:	
Federal Grant	512
State Shared	21,640
Charges for Services	94,798
Miscellaneous:	
Impact Fees	23,701
Community Safety Program Donations	4,009
Interest	22,797
Other	78,483
TOTAL REVENUES	11,305,703
EXPENDITURES	
Current	
Public Safety	
Personnel Services	8,186,461
Operating Expenditures	1,297,730
Capital Outlay	772,874
Debt Service	
Principal Reduction	801,868
Interest and Fiscal Charges	190,890
TOTAL EXPENDITURES	11,249,823
EXCESS OF REVENUES OVER EXPENDITURES	 55,880
OTHER FINANCING SOURCES	
Proceeds from Sale of Capital Assets	 696
TOTAL OTHER FINANCING SOURCES	696
NET CHANGES IN FUND BALANCES	 56,576
FUND BALANCE - Beginning of the Year	 10,951,647
FUND BALANCE - End of the Year	\$ 11,008,223

ESTERO FIRE RESCUE DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended September 30, 2012

	 Amounts
Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balances - total governmental funds	\$ 56,576
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	107,547
dapital data o exceeded depresiation in the edition period.	107,017
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net assets.	(196)
Repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net assets.	
Repayments:	
Notes payable	801,868
Some expenses reported in the statement of activities do (do not) require the use of current financial resources and therefore are (are not) reported as expenditures in the government funds.	
Less:	
Increase in compensated absences	(21,819)
Increase in termination benefits	(3,966)
Increase in implicit subsidy (OPEB)	(113,000)
Decrease in net pension asset	 (65,170)
Change in Net Assets of Governmental Activities	\$ 761,840

ESTERO FIRE RESCUE DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (BUDGETARY BASIS) – GENERAL FUND Year Ended September 30, 2012

		Genera	al Fund	
	Original	Final		Variance with
REVENUES	Budget	Budget	Actual	Final Budget
Taxes				
Ad Valorem Taxes	\$ 10,507,577	\$ 10,507,577	\$ 10,720,959	\$ 213,382
Subtotal - Taxes	10,507,577	10,507,577	10,720,959	213,382
Intergovernmental:				
Federal Grant	-	-	512	512
State Shared	22,440	22,440	21,640	(800)
Subtotal - Intergovernmental	22,440	22,440	22,152	(288)
Charges for services	27.000	07.000	44 202	47 202
EMS Standby	27,000	27,000	44,302	17,302
Public Safety Classes	10,000	10,000	15,275	5,275
Inspection Fees Subtotal - Charges for Services	<u>12,000</u> 49,000	12,000	35,221 94,798	23,221
Subtotal - Charges for Services	49,000	49,000	94,796	45,798
Miscellaneous:				
Impact Fees	60,912	60,912	23,701	(37,211)
Community Safety Program Donations	5,000	5,000	4,009	(991)
Interest				
Operating Interest	25,000	25,000	22,781	(2,219)
Community Safety Program Interest	-	-	16	16
Other				
Ambulance Bay Rent	13,693	13,693	13,693	_
Miscellaneous	-	-	64,790	64,790
Subtotal - Miscellaneous	104,605	104,605	128,990	24,385
TOTAL REVENUES	10,683,622	10,683,622	10,966,899	283,277
EXPENDITURES				
Current				
Public Safety				
Personnel Services:				
Regular Salaries and Wages	5,142,984	5,142,984	5,016,464	126,520
Other Salaries and Wages	75,100	75,100	77,665	(2,565)
Overtime	107,000	107,000	157,539	(50,539)
Special Pay	397,025	397,025	408,832	(11,807)
FICA Taxes	437,742	437,742	419,183	18,559
Retirement Contributions	871,584	871,584	787,122	84,462
Life, Health Insurance	898,883	898,883	812,618	86,265
Workers' Compensation Insurance	172,157	172,157	168,234	3,923
Subtotal - Personnel Services	\$ 8,102,475	\$ 8,102,475	\$ 7,847,657	\$ 254,818

(continued on next page)

ESTERO FIRE RESCUE DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (BUDGETARY BASIS) – GENERAL FUND Year Ended September 30, 2012

	General Fund							
	Original Final			Final			Variance with	
	Budget		Budget		Actual		Final Budget	
Operating Expenditures:								
Property Appraiser Fees	\$	91,820	\$	91,820	\$	80,894	\$	10,926
Tax Collector Fees	2	221,500		221,500		213,980		7,520
Professional Services		75,775		75,775		68,715		7,060
Accounting and Auditing		28,100		28,100		23,600		4,500
Travel		33,616		33,616		24,301		9,315
Communications and Freight Services		70,570		70,570		57,863		12,707
Utility Services		66,822		66,822		62,253		4,569
Insurance		10,751		110,751		111,992		(1,241)
Repair and Maintenance Services	2	297,566		297,566		347,423		(49,857)
Printing and Binding		5,600		5,600		712		4,888
Promotional Activities		1,770		1,770		258		1,512
Community Safety Program Activities		13,950		13,950		4,599		9,351
Other Current Charges and Obligations		26,420		26,420		24,324		2,096
Office Supplies		14,000		14,000		10,308		3,692
Operating Supplies	1	78,732		178,732		206,007		(27,275)
Training, Subscriptions, Memberships		95,444		95,444		60,501		34,943
Subtotal - Operating Expenditures	1,3	32,436		1,332,436		1,297,730		34,706
Capital outlay:								
Vehicles	8	300,000		800,000		747,587		52,413
Equipment		14,076		14,076		25,287		(11,211)
Subtotal - Capital Outlay	3	314,076		814,076		772,874		41,202
Debt Service:								
Principal Retirement-Restricted		-		_		52,223		(52,223)
Principal Retirement-Unrestricted	8	301,869		801,869		749,645		52,224
Interest and Fiscal Charges-Unrestricted		91,428		191,428		190,890		538
Subtotal - Debt Service	_	93,297		993,297		992,758		539
TOTAL EXPENDITURES	11,2	242,284	1	1,242,284	1	0,911,019		331,265
EXCESS (DEFICIENCY) OF REVENUES								
OVER EXPENDITURES	(5	558,662)		(558,662)		55,880		614,542
OTHER FINANCING SOURCES								
Proceeds from Sale of Capital Assets		_		-		696		696
TOTAL OTHER FINANCING		-		_		696		696
NET CHANGE IN FUND BALANCE	(5	558,662)		(558,662)		56,576		615,238
Beginning Fund Balance		980,022						
TOTAL FUND BALANCE - BEGINNING		80,022	_	0,951,647 0,951,647		0,951,647 0,951,647		-
Ending Fund Balance		121,360		0,392,985		1,008,223		615,238
TOTAL FUND BALANCE - ENDING		121,360		0,392,985		1,008,223	\$	615,238
TOTAL FOUND BALANCE - ENDING	ψ 10,4	1,500	ψΙ	0,002,000	۱ψ	1,000,223	Ψ	010,200

ESTERO FIRE RESCUE DISTRICT STATEMENT OF FIDUCIARY NET ASSETS – FIDUCIARY FUND September 30, 2012

	Firefighters' Trust
ASSETS	
Cash and Cash Equivalents	\$ 248,632
Investments	10,111,026
Contributions Receivable	61,706
TOTAL ASSETS	\$ 10,421,364
NET ASSETS Held in Trust for Pension Benefits and Share Plan	\$ 10,421,364
TOTAL NET ASSETS	10,421,364
TOTAL LIABILITIES AND NET ASSETS	\$ 10,421,364

ESTERO FIRE RESCUE DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS – FIDUCIARY FUND

Year Ended September 30, 2012

	F	irefighters'
		Trust
ADDITIONS		
Contributions:		
Employer	\$	720,076
Plan Members		125,340
State of Florida, Insurance Premiums		338,804
Total Contributions		1,184,220
Investment Income:		
Allocated Investment Income		1,414,843
TOTAL ADDITIONS		2,599,063
DEDUCTIONS		
Benefits Paid		111,500
Administrative Expenses		35,176
		_
TOTAL DEDUCTIONS		146,676
NET INCREASE IN PLAN NET ASSETS		2,452,387
		•
PLAN NET ASSETS, October 1, 2011		7,968,977
PLAN NET ASSETS, September 30, 2012	\$	10,421,364

NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Organization and nature of activities

Estero Fire Rescue District (the "District") is an independent special taxing district located in southern Lee County, Florida. The District was established on June 25, 1976 by Laws of Florida, Chapter 76-408. The District's governing legislation was recreated, reenacted and codified by the Laws of Florida, Chapter 2000-437 on July 5, 2000. The District is governed by a five-member (5) elected Board of Commissioners. Commissioners serve on a staggered four (4) year term basis.

The District provides fire control and rescue services, fire safety inspections, fire prevention education, and EMS services. In providing these services, the District operates and maintains four (4) station houses, an administrative building and the related equipment, and employs 62 professional firefighters and administrative and support personnel.

Summary of significant accounting policies

The following is a summary of the significant accounting policies used in the preparation of these basic financial statements.

Reporting entity

Governmental Accounting Standards Board (GASB) Statement Number 14, "Financial Reporting Entity", as amended by GASB Statement Number 39, "Determining Whether Certain Organizations Are Component Units", requires the financial statements of the District (the primary government) to include its component units, if any. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. Based on the criteria established in GASB 14, as amended, there are no component units included and/or required to be included in the District's financial statements.

Government-wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the activities of the District and do not emphasize fund types. These governmental activities comprise the primary government. General governmental and intergovernmental revenues support the governmental activities. The purpose of the government-wide financial statements is to allow the user to be able to determine if the District is in a better or worse financial position than the prior year.

NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Government-wide Financial Statements (Continued)

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the pension fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from non-exchange transactions are recognized in accordance with the requirements of GASB Statement Number 33, "Accounting and Financial Reporting for Nonexchange Transactions" (GASB 33).

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability in the government-wide financial statements, rather than as expenditures.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit for goods, services, or privileges provided by a given function, such as inspection fees, and 2) grants and contributions that are restricted to meeting the operational or capital improvements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements

The accounts of the District are organized on the basis of funds; a fund is considered a separate accounting entity. The operation of funds are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Government resources may be allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the District's governmental and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and non-major funds, in the aggregate, for governmental funds. The fiduciary statement includes financial information for the firefighters' pension fund. The fiduciary fund represents assets held by the District in a trustee capacity for the benefit of other individuals.

NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Governmental Funds

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collected within the current period or soon thereafter to pay liabilities of the current period.

The District's only major fund, the General Fund, is presented in the governmental fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB Statement Number 34, "Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments" (GASB 34).

Fiduciary Fund

A Fiduciary Fund accounts for assets held by the government in a trustee capacity or as an agent on behalf of others. Specifically, a trust fund accounts for assets held by the government under the terms of a formal trust agreement. The District has one fiduciary fund: a pension trust fund—the Retirement Plan and Trust for the Firefighters of Estero Fire Rescue District.

The Fiduciary Fund is excluded from the government-wide financial statements because the resources of that fund are not available to support the District's programs.

Measurement Focus and Basis of Accounting

Basis of accounting refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources management focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period and soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers tax revenues to be available if they are collected within sixty days of the end of the current fiscal period.

NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus and Basis of Accounting (Continued)

Revenues susceptible to accrual are property taxes, interest on investments, charges for services and intergovernmental revenues. Property taxes are recorded as revenues in the fiscal year in which they are levied, provided they are collected in the current period or within sixty days thereafter. Interest on invested funds is recognized when earned.

Intergovernmental revenues that are reimbursements for specific purposes or projects are recognized when all eligibility requirements are met.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this general rule include: (1) principal and interest on long-term debt, if any, which is recognized when due, and (2) expenditures are generally not divided between years by the recording of prepaid expenditures.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

Major Funds

The District reports the following major governmental fund:

The General Fund is the District's only major governmental and operating fund. It accounts for all financial resources of the District. Restricted funds are accounted for separately within the General Fund. Restricted activities include those activities related to impact fees and projects funded by loan proceeds. The community safety program is also accounted for in the District's General Fund and those funds are assigned to activities relating to promoting safety through education, for supporting the Estero Fire Rescue Explorer Program, providing smoke alarms and emergency relief.

Investments

The District adheres to the requirements of GASB Statement Number 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", as well as GASB Statement Number 25, "Financial Reporting for Defined Benefit Pension Plans", in which all investments are reported at fair value.

Investments, including restricted investments, consist of the Florida Municipal Pension Trust Fund, money market accounts, and time deposits.

NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Investments (Continued)

The District's Firefighters' Retirement Plan is part of a collectively managed single-employer plan, and therefore reports all income (loss) from investments as allocated investment income as it is not feasible to allocate specific components of income to a specific plan.

Capital Assets

Capital assets, which include land, buildings and improvements, equipment, and vehicles, are reported in the government-wide financial statements in the Statement of Net Assets.

The District follows a capitalization policy which calls for capitalization of all capital assets that have a cost or donated value of \$1,000 or more and have a useful life in excess of three years.

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair market value on the date donated. No debt-related interest expense is capitalized as part of general capital assets in accordance with GASB 34.

The acquisition of land and construction projects utilizing resources received from federal and state agencies are capitalized when the related expenditure is incurred.

Maintenance, repairs and minor renovations are not capitalized. Expenditures that materially increase values, change capacities or extend useful lives are capitalized. Upon sale or retirement, the cost and related accumulated depreciation is eliminated from the respective accounts.

Depreciable capital assets are depreciated using the straight-line method over the following estimated useful lives:

Asset	Years
Buildings	3-35
Equipment	3-7
Vehicles	4-15

NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Budgets and Budgetary Accounting

The District adopted an annual budget for the General Fund which included budgeted appropriated expenditures equal to budgeted revenue and beginning fund balance.

The District follows these procedures in establishing budgetary data for the General Fund:

- During the summer of each year, the District's Fire Chief submits to the Board of Commissioners a proposed operating budget for the fiscal year commencing on the upcoming October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. The budget is adopted by approval of the Board of Commissioners.
- 4. Budget amounts, as shown in these financial statements, are as originally adopted and as amended by the Fire Chief and Board of Commissioners.
- 5. The budget was adopted on a basis consistent with accounting principles generally accepted in the United States of America. From time to time there may be activity that differs from a basis consistent with GAAP. For the year ended September 30, 2012, a budgetary difference existed relating to on behalf payments received from the state of Florida for firefighters' pension contribution (see below).
- 6. The level of control for appropriations is exercised at the account level.
- 7. Appropriations for expenditures lapse at year-end.

The Board of Commissioners approved one (1) separate request to transfer budget amounts at the program level and/or the account level during the year ended September 30, 2012. The Fire Chief has the authority to reclassify budgeted amounts at the account level up to \$10,000, and such reclassifications are performed as needed. During the year ended September 30, 2012, the Fire Chief approved no separate requests to transfer budgeted amounts at the account level. These transfers are reclassification transactions necessary to appropriately manage the budget. Overall expenditure amounts would not change as a result of these types of transfers.

Differences between budgetary basis and GAAP basis

Revenues

Actual amounts - budgetary basis	\$ 10,966,899
Differences - budget to GAAP	
Insurance premium tax for firefighters' pension plan is not budgeted	338,804
Actual amounts - GAAP basis	\$ 11,305,703
Expenditures	
Actual amounts - budgetary basis	\$ 10,911,019
Differences - budget to GAAP	
Expenditure for State contribution to firefighters' pension plan is not budgeted	338,804
Actual amounts - GAAP basis	\$ 11,249,823

NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Other Post Employment Benefits (OPEB)

The District adheres to the requirements of GASB Statement Number 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pension". GASB 45 provides (1) requiring systematic, accrual-basis measurement and recognition of OPEB cost (expense) over a period that approximates employees' years of service and (2) providing information about actuarial accrued liabilities associated with OPEB and whether and to what extent progress is being made in funding the plan. The actuarial value of the OPEB cost and liability for benefits is recorded in the government-wide financial statements.

Compensated Absences

The District's employees accumulate annual personal leave, based on the number of years of continuous service and the bargaining unit contract. Upon termination of employment, employees can receive payment of accumulated annual leave, if certain criteria are met. Annually the District will purchase banked hours in excess of 200 hours for administrative employees; 500 hours for 40 hour chief officers, executive staff, and bargaining unit employees; and 600 hours for 56 hour chief officers and bargaining unit employees. The cost of personal leave benefits (compensated absences) are expended in the General Fund when payments are made to employees. However, the liability for all accrued personal leave benefits is recorded in the government-wide financial statements—Statement of Net Assets.

Accounts Receivable

No allowance for losses on uncollectible accounts has been recorded since the District considers all amounts to be fully collectible.

Management Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Fund Balance

In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balance is reported in five components: nonspendable, restricted, committed, assigned, and unassigned.

The components of Fund Balance are:

<u>Nonspendable</u> – the portion of net resources or fund balance that cannot be spent because of their form. These amounts will never convert to cash or not convert soon enough to affect the current period (e.g., long-term receivables or prepaid items).

NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance (Continued)

Restricted

The restricted fund balance is the portion that reflects resources that are subject to externally enforceable legal restrictions such as debt covenants or county ordinances.

Since the Board has no authority to expend restricted fund balances, the restricted component is typically excluded from discussions in which the Board and management at their discretion may approve to expend, commit or assign. All other components may be generally referred to as "unrestricted" even though constraints imposed by the District may exist.

Committed

The portion of fund balance that represents resources whose use is constrained by a formal action (resolution) of the District's Board of Fire Commissioners, the District's highest level of decision making authority. Constraints made by the Board remain binding unless removed in the same manner. The Board has committed fund balance for the capital improvement program.

Assigned

The portion of fund balance that reflects the District's intended use of resources. Such intent can be established by the Board or delegated to the Fire Chief for unforeseen expenses below \$10,000 that were not budgeted for and advance Board approval is deemed unnecessary in order to maintain the normal operation of the District. The Board has assigned the activities of the Community Safety Program to the Fire Chief. Additionally, any amounts appropriated for projected deficits in the subsequent year will be assigned.

Unassigned

The portion of fund balance representing net resources in excess of what can properly be classified in one of the three categories described above and whose use is constrained by limitations set by the Board. Only the Board may, from time to time, as deemed necessary increase or decrease fund balance commitments and assignments. Annually, the Board will evaluate, or assign or commit estimated net resources that are in excess of those amounts already committed and assigned.

The District expends restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents that prohibit doing this. Additionally, the District would first use committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes in which amounts are available from any of these unrestricted fund balance classifications.

NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Derivatives

The District adheres to the requirements of GASB Statement Number 53, "Accounting and Financial Reporting for Derivative Instruments". GASB 53 requires governments to measure derivative instruments, with the exception of synthetic guaranteed investment contracts (SGIC) that are fully benefit-responsive, at fair value in their economic resources measurement focus financial statements. This should allow users of the financial statements to more fully understand a government's resources available to provide services. The application of interperiod equity means that changes in fair value are recognized in the reporting period to which they relate. The changes in fair value of hedging derivative instruments do not affect investment revenue but are reported as deferrals. On the other hand, the changes in fair value of investment derivative instruments (which include ineffective hedging derivative instruments) are reported as part of investment revenue in the current reporting period. The disclosures provide a summary of the government's derivative instrument activity (hedging) and the information necessary to assess the government's objectives for derivative instruments, their significant terms, and the risks associated with the derivative instruments. The fair market value of the Districts hedging derivative instruments is reported as deferrals in the Statement of Net Assets.

NOTE B CASH AND CASH EQUIVALENTS

As of September 30, 2012, the District's cash and cash equivalents were as follows:

Governmental Funds		
Cash on Hand	\$	400
Demand Deposits		8,238,600
Total Governmental Funds		8,239,000
Pension Trust		
Cash with Fiscal Agent		248,632
	_	
Total Governmental Funds and Pension Trust	\$	8,487,632

NOTE B CASH AND CASH EQUIVALENTS (CONTINUED)

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. In accordance with its policy, all District depositories are banks designated by the Florida Chief Financial Officer as qualified public depositories. Chapter 280 of the Florida Statutes "Florida Security for Public Deposits Act" provides procedures for public depositories to ensure public monies in banks and saving and loans are collateralized with the Florida Chief Financial Officer as agent for the public entities. Chapter 280 defines deposits as the demand deposit accounts, time deposit accounts, and nonnegotiable certificates of deposit.

Financial institutions qualifying as public depositories shall deposit with the Florida Chief Financial Officer eligible collateral at the pledging level required pursuant to Chapter 280. The Florida Security for Public Deposits Act has procedures for the payment of losses in the event of a default or insolvency. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof, and therefore, the District is not exposed to custodial credit risk for its deposits.

The Pension Trust Fund cash and cash equivalents were held by a financial and investment institution and insured up to certain limits specific to the Trustee/Custodian institution and Retirement Trust Funds.

NOTE C INVESTMENTS

As of September 30, 2012, the District's investments had the following credit risk structure:

Investment	Maturities	Fair Value		Rating - Rating Agency
Governmental Funds				
Certificate of Deposit	08/01/2013	\$	439,613	
Certificate of Deposit	03/16/2013		3,070,799	
Total Governmental Funds			3,510,412	
Pension Trust				
External Investment Pool	N/A			
Fixed Income Funds			4,009,188	AA/V4 - Fitch Ratings
Equity Funds			6,101,838	Not Rated
Total Pension Trust			10,111,026	
Total Governmental			_	
Funds and Pension Trust		\$	13,621,438	

NOTE C INVESTMENTS (CONTINUED)

Custodial Credit Risk

By Florida Statutes 218.415 the District is authorized to invest in the Florida Local Government Surplus Funds Trust Fund, Florida Local Government Investment Trust, Securities and Exchange Commission registered money market funds, interest-bearing savings accounts, certificates of deposit, Federal agencies and instrumentalities, and direct obligations of the U.S. Treasury.

The certificates of deposits are considered a public deposit and are entirely covered by federal depository insurance or by collateral pursuant to the Public Depository Security Act (Florida Statute 280) of the state of Florida.

The Pension Trust Funds' investment policy pursuant to Section 112.661(10), Florida Statutes, states that securities should be held with a third party custodian; and all securities purchased by, and all collateral obtained by the Pension Fund, should be properly designated as an asset of the Pension Fund.

As of September 30, 2012, the Firefighters' Retirement Pension Trust Fund equity investments were held with a third-party custodian as required by Florida Statutes. Its investments in the external pool are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical book entry form.

Credit Risk

The Firefighters' Retirement Pension Trust investment with the Florida Municipal Pension Trust Fund Investment Pool (the Pool) totaled \$10,111,026 at September 30, 2012, and is controlled by the Firefighters' Retirement Plan Board of Trustees' policy. This policy provides for investments in Florida Municipal Investment Trust (FMIvT) Portfolios, Securities and Exchange Commission registered money market funds, certificates of deposit, direct obligations of the U.S. Treasury, Federal agencies and instrumentalities, repurchase agreements, collateralized mortgage obligations, prime commercial paper of a United States corporation, finance company or banking institution, regulated bond mutual funds, corporate bonds or other corporate debt securities, investment grade obligations of state and local governments and public authorities, and equity securities.

The Pool's investment guidelines establish a minimum bond fund credit rating of A. As of September 30, 2012, the Pool's fixed income fund, the Broad Market High Quality Bond Fund was rated AA/V4 by Fitch Ratings.

Interest Rate Risk

Investments shall be invested to provide sufficient liquidity to pay obligations as they come due per F.S. 218.415(17). As a means of managing its exposure to fair value losses arising from volatile interest rates, the District limits the duration of its investments to five years. The Firefighters' Pension Trust's investment policy does not limit the duration. Instead its primary objective is to seek long-term growth of capital income consistent with the conservation of capital. Emphasis is placed on achieving consistent returns and avoiding extreme volatility in market value.

NOTE D CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended September 30, 2012:

		Balance						Balance
	Se	ptember 30,	Ir	ncreases/	Decreases/		Se	eptember 30,
		2011	A	Additions	Deletions			2012
Capital Assets Not Being Depreciated:								
Land	\$	1,941,090	\$	-	\$	-	\$	1,941,090
Total Capital Assets Not Being Depreciated		1,941,090		-		-		1,941,090
Capital Assets Being Depreciated:								
Buildings and Improvements		9,309,805		4,012		(1,729)		9,312,088
Vehicles		4,269,843		753,641		(32,064)		4,991,420
Equipment		537,883		15,221		(2,216)		550,888
Total Capital Assets								_
Being Depreciated		14,117,531		772,874		(36,009)		14,854,396
Less Accumulated Depreciation:								
Buildings and Improvements		(1,733,062)		(309,036)		1,729		(2,040,369)
Vehicles		(2,990,108)		(290,534)		31,868		(3,248,774)
Equipment		(339,833)		(65,757)		2,216		(403,374)
Total Accumulated Depreciation		(5,063,003)		(665,327)		35,813		(5,692,517)
Total Capital Assets Being				·		·		
Depreciated, Net		9,054,528		107,547		(196)		9,161,879
Capital Assets, Net	\$	10,995,618	\$	107,547	\$	(196)	\$	11,102,969

NOTE E LONG-TERM LIABILITIES

Summary of Long-Term Obligations

The following is a summary of the long-term obligations at September 30, 2012:

	Α	mount
\$4,440,086 Renewal Note C, dated September 11, 2007, payable to a financial institution. This note amends the original Promissory Note 2002A for \$6,100,000. The amendment increased the amortization schedule from 7 years to 15 years and revised the variable interest rate of 65% of LIBOR plus 0.9% to 0.80%. Additionally, the original fixed rate via an ISDA Master Agreement (Swap) was reduced from 3.72% to 3.62%. The note proceeds (held in the Capital Project Account) are to be used for financing and refinancing the improvement of fire department facilities. The note is collateralized by a pledge of impact fees and other non-ad valorem revenue with the final principal and interest due April 24, 2017.	\$	2,299,684
\$4,000,000 Promissory Note, Series 2007A dated September 11, 2007, payable to a financial institution. The District only borrowed \$2,820,000. The note is payable over 20 years in monthly principal payments of \$12,368 plus interest. The variable interest rate of 63.7% of LIBOR plus .80% has changed to a fixed rate of 4.16% commencing on October 24, 2008 via the amendment to the original ISDA Master Agreement (Swap) dated September 11th, 2007. The fixed rate applies to \$2,820,000. The District is obligated to pay principal and interest on the \$2,820,000 fixed Swap arrangement beginning in October 2008. The note proceeds have been used for financing the construction of fire department facilities. The note is collateralized by a pledge of impact fees and other non-ad valorem revenue with the final installment due September 24, 2027.	:	2,226,316
Outside of the bargaining unit, the Fire Chief is the only contracted employee of the District. The employment contract includes a deferred compensation benefit equal to one week of salary for every year of service, from November 2, 1998.		32,812
Fair market value of the District's hedging derivative instruments (Swaps).		519,049
Implicit subsidy - actuarial annualized funding estimates in the event the District chooses to fund its future obligation to provide optional post-employment healthcare, dental, vision, and life insurance coverage to eligible individuals.		433,000
Non-current portion of compensated absences. Employees of the District are entitled to annual personal leave time, based on length of service and job		
classification.		877,621
	\$	6,388,482

NOTE E LONG-TERM LIABILITIES (CONTINUED)

Summary of Long-Term Obligations (Continued)

The following is a summary of changes in long-term liabilities for the fiscal year ended September 30, 2012:

	Balance					Balance	A	Amounts
	October 1		Re	etirements /	September 30		D	ue Within
	 2011	 Additions	Ad	djustments		2012		ne Year
Renewal C (2002A)	\$ 2,753,324	\$ -	\$	(453,640)	\$	2,299,684	\$	469,770
Renewal B (2002B)	199,807	-		(199,807)		-		-
Series 2007A	2,374,737	-		(148,421)		2,226,316		148,421
Deferred compensation	28,846	3,966		-		32,812		-
Derivative Instruments	547,190	-		(28,141)		519,049		-
Implicit Subsidy (OPEB)	320,000	113,000		-		433,000		-
Compensated Absences	855,802	686,288		(664,469)		877,621		-
	\$ 7,079,706	\$ 803,254	\$	(1,494,478)	\$	6,388,482	\$	618,191

The annual debt service requirements are as follows at September 30:

		Renewal	C (20	002A)		Series	Series 2007A			Tota	als		
		Principal		Interest	ı	Principal		Interest	-	Principal		Interest	
2013	\$	469,770	\$	75,481	\$	148,421	\$	91,024	\$	618,191	\$	166,505	
2014		487,066		58,186		148,421		84,764		635,487		142,950	
2015		505,002		40,249		148,421		78,504		653,423		118,753	
2016		523,513		21,738		148,421		72,442		671,934		94,180	
2017		314,333		3,752		148,421		65,984		462,754		69,736	
2018-2022		-		-		742,105		236,148		742,105		236,148	
2023-2027		-		-		742,106		79,577		742,106		79,577	
	\$	2,299,684	\$	199,406	\$	2,226,316	\$	708,443	\$	4,526,000	\$	907,849	
Deferred Compensation Benefit Derivative Instruments Implicit Subsidy (OPEB) Accrued Compensated Absences										32,812 519,049 433,000 877,621		- - - -	
						Total Lo	Total Long-Term Debt						

The District was required by the lender to establish a reserve account of \$435,000 which, as of September 30, 2012, was funded by the loan proceeds. The reserve account is recorded in the General Fund.

NOTE F INTEREST RATE SWAP

In order to protect against the potential of rising interest rates, the District entered into interest rate swap agreements in fiscal 2003. On September 11, 2007, the District amended its swap agreements by reducing the two existing fixed rates and including a fixed rate for the new debt acquired in 2007. The existing fixed rates were decreased from 3.72% to 3.62%. The new debt swapped to a fixed rate of 4.16% on October 24, 2008. The intention of the swaps is to effectively change the District's variable interest rate on the associated loans to fixed rates.

The terms, including the fair values and credit ratings of the outstanding swaps as of September 30, 2012, are listed in the following table. The notional value of the swaps declines as the associated loan balance declines.

Notio	onal Amounts	Effective Date	Fixed Rate Paid	Variable Rate Received	ir Values at otember 30, 2012	Swap Termination	Counterparty Credit Rating	
\$	2,299,684	06/24/03	3.620%	65.0% of LIBOR + 0.80%	\$ (135,935)	4/24/2017	Aaa/AA+/AA	
	2,226,316	09/24/08	4.160%	63.7% of LIBOR + 0.80%	(383,114)	9/24/2027	Aaa/AA+/AA	
\$	4,526,000				\$ (519,049)			

The swaps are associated with the promissory notes reported in Note E. The fair value of swaps at September 30, 2012 is included in long-term liabilities due in more than one year on the Statement of Net Assets. The combined fair value of the two remaining swap agreements decreased by \$26,758 during the year ending September 30, 2012.

Because the variable interest rates have decreased below the fixed rates, the swaps have a negative fair value as of September 30, 2012. The negative fair value may be countered by increases in total interest payments required under the variable rate loans, creating higher synthetic interest rates. Because the coupons on the District's variable-rate bonds adjust to changing interest rates, the loans do not have corresponding fair value increases. The fair value is estimated using a proprietary pricing service and are provided to the District by the counterparty financial institution known to be high volume participants in this market.

As of September 30, 2012, the District was exposed to credit risk because the swaps had a negative fair value. The District or the counterparty may terminate the swap if the other party fails to perform under the terms of the contract. If at the time of termination the swaps have a negative fair value, the District would be liable to the counterparty for a payment equal to the swaps' fair value.

NOTE F INTEREST RATE SWAP (CONTINUED)

As of September 30, 2012, debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same, for their term were as follows. As rates vary, variable-rate debt interest payments and net swap payments will vary.

Fiscal Year Ending	Variable F			Rate Debt		erest Rate	
September, 30		Principal		Interest		wap, Net	Total
2013	\$	618,191	\$	43,424	\$	123,081	\$ 784,696
2014		635,487		37,281		105,669	778,437
2015		653,423		30,970		87,783	772,176
2016		671,934		24,562		69,618	766,114
2017		462,754		18,187		51,549	532,490
2018-2022		742,105		61,587		174,561	978,253
2023-2027		742,106		20,753		58,824	821,683
	\$	4,526,000	\$	236,764	\$	671,085	\$ 5,433,849

NOTE G RETIREMENT PLANS

The District has funded retirement costs in two ways:

- Plan 1 Florida Municipal Pension Trust Certified firefighters as qualified under the Plan (F.S. 175) – Retirement Plan and Trust for the Firefighters of the Estero Fire Rescue District.
- Plan 2 401(a) Defined Contribution Retirement Plan Employees not within Plan 1.

Except for those provisions that are mandated in Note H, the District does not currently provide benefits to its retired employees other than the benefits indicated below:

Plan 1 – Plan description and provisions – Firefighters' Retirement Plan

On December 1, 2000, the District resolved to establish a retirement plan for its full-time firefighters. All full-time certified firefighters of the District are eligible to participate in the Chapter 175 Municipal Firefighters Pension Trust Fund of Estero Fire Rescue (the "Plan"). The Plan became effective December 1, 2000. Firefighters become participants in the Plan immediately upon hire. For the year ended September 30, 2012, the District was required to contribute 22.83% of covered payroll (excludes regular overtime, bonuses, and lump sum payments for accrued annual leave, and sick time) of the qualified and participating employees. Participating employees are required to make regular contributions to the Plan in the amount of 3% of their covered payroll. Employees vest immediately in their own contributions.

NOTE G RETIREMENT PLANS (CONTINUED)

Plan 1 – Plan description and provisions – Firefighters' Retirement Plan (Continued)

Contributions – Contributions to the Plan are derived from three sources: employees, 3% of compensation paid by the employee; state funds, (insurance premium tax per Florida Statute Chapter 175); and the employer, remaining amount necessary to meet the actuarial funding requirement. The state contribution is based on property fire insurance premiums collected within the District and may be applied up to an approved "frozen" limit. The District (employer) is required to fund the difference each year between the total contributions from all other sources for the year and the total funding cost for the year pursuant to the most recent actuarial valuation of the Plan. The total cost for any year equals total normal cost plus the additional amounts sufficient to amortize the unfunded past service liability over a 30 year period commencing on the valuation date.

The District contributed 100% of its required contributions. As such, the District made employer contributions of \$955,254, \$890,424, and \$821,645 for the years ended September 30, 2012, 2011 and 2010, respectively. Covered payroll for the years ended September 30, 2012, 2011 and 2010 was \$4,178,005, \$4,071,439, and \$3,918,193, respectively.

The Employees contributed 100% of their respective required contributions to the Plan during the year ended September 30, 2012. Employee contributions for the years ended September 30, 2012, 2011 and 2010 were \$125,340, \$122,143 and \$117,544, respectively.

Pension benefits – Employees with 10 or more years of service are entitled to annual pension benefits, beginning at the earlier of age 55 with 10 years of credited service or 25 years credited service and attainment of age 52. The benefit is equal to 2.00% of Average Final Compensation (AFC) multiplied by Credited Service earned prior to December 1, 2000, plus 3.70% of AFC multiplied by Credited Service earned during the period December 1, 2000 through September 30, 2010, plus 3.00% of AFC multiplied by Credited Service earned after September 30, 2010. The average final monthly compensation (AFC) is averaged over the five highest years within the last 10 years of service; however, if salary records are unavailable, AFC can be determined based on data since Plan inception. Maximum benefit is 100% of AFC, paid during the retiree's lifetime with a minimum of 120 monthly benefit payments. Monthly payments can be modified to provide a social security level income payment or several other actuarially equivalent payment options are available. A lump sum payment is required if the single sum value of the participant's benefit is less than or equal to \$1,000.

In fiscal year ending September 30, 2011, the District adopted what is known as a Stop Start Plan. This essentially simultaneously stopped the Plan and restarted the Plan at its original benefit rates. The benefit multiplier was then increased for a 10 year period of credited service. A supplemental benefit now provided to participants is a Share Account that is to be funded solely and entirely by Chapter 175 premium tax revenues in excess of the frozen amount. Each participant's "share" of this supplemental benefit will be based on credited years of service. The assets in the Share Account at September 30, 2012 totaled \$365,793. Increasing the benefits of the Plan also increased the frozen amount of insurance premiums to \$267,811. This amount is now available for the District to use towards current contribution requirements.

NOTE G RETIREMENT PLANS (CONTINUED)

Plan 1 – Plan description and provisions – Firefighters' Retirement Plan (Continued)

The Plan permits early retirement with 10 years of credited service. Applicable benefits are reduced by 3% for each year before normal retirement. If employees terminate before rendering 10 years of credited service, they forfeit the right to receive their portion of the accumulated Plan benefits, except for the employee contributed portion. Employees may purchase credit years of service up to a maximum of five years for prior military or fire service when specific criteria are met. Additionally, employees eligible for normal retirement can elect to participate in a Deferred Retirement Option Plan in lieu of terminating employment as a firefighter.

Death and disability benefits – Upon the death of any vested member, whether or not still in active employment, a survivor benefit is payable to a beneficiary or joint pensioner starting when the member would have reached early or normal retirement age. The benefit is equal to the vested pension benefit and is payable for 10 years. The beneficiary may also elect to receive an immediate benefit payable for 10 years which is actuarially reduced to reflect the commencement of benefits prior to retirement date.

Active employees who become totally and permanently disabled directly from the performance of their duty as a firefighter shall receive a Normal Retirement Benefit with the minimum benefit equal to 42% of AFC. Any member with 10 years or more of credited service who become totally and permanently disabled which disability is not directly caused by the performance of his duties as a firefighter shall also receive a Normal Retirement Benefit, with no minimum limit.

Income recognition – Allocated investment income is recorded on the accrual basis. Investments are reported at market value. Short-term investments are reported at cost, which approximates market value. Since the Plan is collectively managed with other government's plans, investment income is allocated to each plan as a net amount, as it is not feasible to specifically allocate income (loss) by individual component of income (loss).

Actuarial present value of accumulated plan benefits – Accumulated Plan benefits are those future periodic payments that are attributable under the Plan's provisions to the service employees have rendered. Accumulated Plan benefits include benefits expected to be paid to (a) retired or terminated employees or their beneficiaries, (b) beneficiaries of employees who have died, and (c) present employees or their beneficiaries. Under the aggregate actuarial cost funding method, the present value of benefits, less all assets, are equated to the present value of future employer contributions, and of future employee contributions, if any. The required contribution is then expressed as a percentage of current payroll. Benefits payable under all circumstances; retirement, death, disability, and termination of employment, are included, to the extent they are deemed attributable to employee service rendered to the valuation date.

NOTE G RETIREMENT PLANS (CONTINUED)

Plan 1 - Plan description and provisions - Firefighters' Retirement Plan (Continued)

The actuarial present value of accumulated Plan benefits is determined by an actuary and is the amount that results from applying actuarial assumptions to adjust the accumulated Plan benefits to reflect the time value of money (through discounts for interest) and the probability of payment (by means of decrements such as for death, disability, withdrawal, or retirement) between the valuation date and the expected date of payment. The significant actuarial assumptions used in the valuations as of September 30, 2012 were (a) life expectancy of participants (the RP-2000 Annuity Mortality Table was used), (b) retirement age assumptions (the assumed average retirement age was 55), and (c) investment return. The October 1, 2012 actuary valuation reflected assumed average rates of return of 7.5%. The foregoing actuarial assumptions are based on the presumption that the Plan will continue. If the Plan terminated, different actuarial assumptions and other factors might be applicable in determining the actuarial present value of accumulated plan benefits.

Payment of benefits – Benefit payments to participants are recorded upon distribution. A summary of certain Plan details and trend information is included below.

The Plan is a single-employer defined benefit retirement plan and trust. The Plan is totally administered by the Florida Municipal Pension Trust Fund/Florida League of Cities, Inc. The Florida Municipal Pension Trust Fund acts as the trustee of the Plan.

A copy of the Plan's annual report for September 30, 2012 and a complete detail of the Plan can be obtained by writing the Florida League of Cities, Inc., P.O. Box 1757, Tallahassee, Florida, 32302-1757 or by calling (850) 222-9684.

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NOTE G RETIREMENT PLANS (CONTINUED)

<u>Plan 1 – Plan description and provisions – Firefighters' Retirement Plan (Continued)</u>

The following is a summary of the Single Employer-Defined Benefit Plan, including funding policies, contribution methods, benefit provisions, and trend information:

Florida Municipal Pension Trust Fund for Certified Firefighters within the Bargaining Unit (F.S. 175)-Plan 1

Year established and governing authority District Resolution (Effective 12/1/00)

Governing authority District Board of Commissioners

Administration authority Board of Trustees of Plan

Determination of contribution

requirements: Actuarially determined

Employer (District)

Based upon age of employees.

Contributions are required in addition to State Revenue received under Chapter 175

(insurance premium tax refunds).

Plan members 3% of Covered payroll

Funding of administrative costs Employer

Period required to vest 10 years

Post retirement benefit increase Cost of living increase of 0% each year

Eligibility for distribution (Normal

retirement) Earlier of age 55 with 10 years of credited

service or age 52 and 25 years credited

service

Provisions for:

Disability benefits Yes
Death benefits Yes
Early retirement Yes
Deferred Retirement Option Plan Yes
Credited Service Buy Back Yes
Share Plan Yes

Normal form of benefit Ten year certain and life

NOTE G RETIREMENT PLANS (CONTINUED)

Plan 1 - Plan description and provisions - Firefighters' Retirement Plan (Continued)

Membership of the Plan consisted of the following at September 30, 2012:

Membership of the Plan consisted of the following at September 30, 2012:

Retirees and beneficiaries	
receiving benefits	4
Terminated Plan members entitled	
to but not yet receiving benefits	1
Vested active members	16
Non-vested active members	33
Total Active Members	54
Number of participating employers	1
Number of participating state agencies	1

Funding and Financial Planning

A schedule of employer contributions is presented in the table below:

Firefighters' Retirement Plan - Plan 1

						Net
	Annual	Actual		State		Pension
Fiscal	Pension	District	State	Frozen	Percentage	Obligation
Year	Cost	Contribution	Contribution	Contribution	Contributed	(Asset) 3
2012	\$ 1,053,057	\$ 720,076 ¹	\$ 70,993	\$ 267,811	100%	\$(425,983) ²
2011	\$ 893,584	\$ 890,424 ¹	\$ 68,450	\$ 267,811	100%	\$(491,153)
2010	\$ 830,871	\$ 821,645 ¹	\$ 276,689	\$ 51,134	100%	\$(226,502)

¹ Shortfall was funded by the Net Pension Asset.

The state of Florida makes contributions from taxes on casualty insurance premiums to the Firefighters' Retirement Plan – Plan 1. The state contributions noted above are recognized by the District as on behalf payments and are reported as revenues and expenditures in the general fund statements.

A schedule of funding progress is included as required supplementary information to the financial statements. The schedule of funding progress presents multi-year trend information about whether the actuarial value of the Plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

² Contribution surplus reserve was \$537,588 at September 30, 2012. This amount is based on state rules.

³ Net pension asset is based on cumulative contributions in excess of the ARC.

NOTE G RETIREMENT PLANS (CONTINUED)

<u>Plan 1 – Plan description and provisions – Firefighters' Retirement Plan (Continued)</u> Funding and Financial Planning (Continued)

Current year annual pension costs for the Firefighters' Pension Trust Fund are shown in the trend information provided. The District has funding in excess of the annual required contribution as of September 30, 2012 in the amount of \$425,983. This amount is presented as a net pension asset in the statement of net assets.

The District funds the Plan based on a funding method recommended by the Florida Department of Revenue. A contribution surplus reserve in the amount of \$537,588 is available at September 30, 2012. The contribution surplus reserve is restricted to funding the Plan and it will be utilized in future years.

The Plan assets are legally reserved for the payment of the respective Plan member benefits within the Plan. There are no assets legally restricted for plan benefits other than those assets within the Plan. The Firefighters' Pension Trust Fund held certain investments at year-end. There are no long-term contracts for contributions.

The share account is essentially a defined contribution benefit, and the assets are not included in the actuarial value of assets available to fund accumulated Plan benefits. The following is a summary of the Plan's net assets:

						Total
	Fi	refighters'		Share	Firefighters'	
	Retirement		Account			Trust
Cash and cash equivalents	\$	239,853	\$	8,779	\$	248,632
Investments		9,754,012		357,014	1	10,111,026
Contributions receivable		61,706		-		61,706
TOTAL NET ASSETS HELD IN TRUST						
FOR PENSION BENEFITS	\$ ^	10,055,571	\$	365,793	\$ 1	10,421,364

NOTE G RETIREMENT PLANS (CONTINUED)

<u>Plan 1 – Plan description and provisions – Firefighters' Retirement Plan (Continued)</u> Additional Information

The following is a summary of the Single Employer-Defined Benefit Plan, including valuation methods and assumptions:

	Firefighters' Retirement Plan - Plan 1
Valuation date	10/1/2012
Actuarial cost method	Aggregate Actuarial Cost Method
Amortization method	Level Percentage, Open
Remaining amortization period	30
Actuarial asset valuation method	Five-year Smoothed Market Value
Actuarial assumptions: Investment rate	7.5%
Projected salary	5.11%

<u>Plan 2 – Defined Contributions Retirement Plan – Employees Not Within the Bargaining Unit</u>

The District established a Governmental Money Purchase Plan (401(a)), a defined contribution plan, on October 5, 2001, for the District's full time general employees who are not participants in the firefighters' pension trust. Participants are eligible to participate upon their hire date. The Plan is completely administered by the Plan custodian, the Florida Municipal Pension Trust Fund. Employees are immediately vested 100% in their own contributions. Participants vest in the employer's Plan contributions 100% after completion of five years of credited service. Vesting begins at 40% after completion of two years of credited service and increases at 20% per year. Normal retirement age is 52 years of age.

The Plan requires the District to make contributions equal to 10% of the qualified employee's compensation, excluding bonuses and lump sum payments, except for the Fire Chief, as the Board resolved to contribute 18% of his compensation which is to be inclusive of the required employer match portion. The Plan also allows the employee participants to make contributions. Employee contributions are deposited into the respective employee's deferred compensation plan (Section 457 Plan) account. Therefore, the employee's contributions are maintained separately from those of the employer (District) contributions. The Plan also requires the employer to match the employee's voluntary contributions dollar for dollar up to 5% of the employee's eligible compensation. Total District contributions to the Plan, including the employer 10% contributions and the employer match amount, for the years ended September 30, 2012, 2011 and 2010 were \$123,121, \$145,080 and \$143,460, respectively.

NOTE G RETIREMENT PLANS (CONTINUED)

<u>Plan 2 – Defined Contributions Retirement Plan – Employees Not Within the Bargaining Unit (Continued)</u>

After applying prior year forfeited amounts equal to \$56,075, the District contributed 100% of its required contributions for the year ended September 30, 2012. Employee contributions to the Plan were \$191,120, \$205,011 and \$197,019 for the years ended September 30, 2012, 2011 and 2010, respectively. The employee contributions are deposited to a Section 457 account which is a deferred compensation plan that is available to all employees of the District, as such, employee contribution amounts provided are made by participants of both District provided retirement plans.

NOTE H OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Description and provisions

As mandated by F.S. 112.0801, the District provides optional post-employment healthcare, dental, vision, and life insurance coverage to eligible individuals.

Eligible individuals include all regular employees of the District who retire from active service and are eligible for retirement or disability benefits under one of the two retirement plans sponsored by the District. Under certain conditions, eligible individuals for healthcare coverage also include spouses and dependent children.

Retirees must pay a monthly premium as determined by the insurance carrier that is equal to the actual premiums paid by the District. The premium varies depending on whether the retiree elects single, couple, single plus children, or family coverage.

Membership of the Plan consisted of the following at September 30, 2012:

Number of participants included:	
Trainber of participants included.	
Current retirees:	
	1
g and a second s	0
Total current retirees	1
Active employees:	
Active employees fully eligible for benefits	3
Active employees not yet fully eligible for benefits	57
Total active employees	60
Total number of participants	61
Average age of active employees	40.1 years
	Active employees: Active employees fully eligible for benefits Active employees not yet fully eligible for benefits Total active employees

NOTE H OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Funding and Financial Planning

There is an implied subsidy in the healthcare insurance premium for retirees because the premium charged for these retirees is the same as the premium charged for active employees, who are younger than retirees on average.

In order for the District to anticipate its future obligation with respect to the post-employment healthcare coverage provided to retirees and their dependents, the District has projected the OPEB liability for a 20-year period beginning October 1, 2012.

The value of the future liability is recorded in the government-wide statements as required by GASB 45; however, the District is not currently funding this future liability and instead, uses the estimates and assumptions for financial planning only. The information provided below provides the District with annualized funding estimates in the event the District chooses to fund the estimated future obligation. The contributions noted are not actual amounts contributed by the District, but instead represent an allowable credit to substitute the premium portion that would be paid by the retiree.

The District's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC). The District has elected to calculate the ARC and related information using the alternative measurement method for employers in plans with fewer than one hundred total plan members. The ARC represents a level of funding that, "if" paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities over a period not to exceed fifteen years.

The following table shows the components of the District's annual OPEB cost for the year, the amount contributed to the Plan, and changes in the District's net OPEB obligation:

Net OPEB Obligation

Annual required contribution	\$ 133,000
Interest on net OPEB obligation	13,000
Adjustment to annual required contribution	(28,000)
Annual OPEB cost	118,000
Contributions made	
Estimated Implicit Subsidy	5,000 a
Change in net OPEB obligation	113,000
Net OPEB obligation, beginning of year	320,000
Net OPEB obligation, end of year	\$ 433,000

^a The implicit subsidy or implicit rate subsidy is the difference between the actual and apparent cost of OPEB coverage. The actual cost for early retirees is higher than the average per-person premium for the active/retiree group. Plans in which retirees pay the average active/retiree rate (the apparent cost) give rise to an implicit rate subsidy; the employer pays the difference between the actual and apparent cost.

NOTE H OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Funding and Financial Planning

A schedule of employer contributions is presented in the table below:

SCHEDULE OF EMPLOYER CONTRIBUTIONS

Annual Year Ended OPEB		Annual Required		Employer		Percentage	Net OPEB		
September 30,		Cost	Contribution		Contribution		Contributed	Obligation	
2012	\$	118,000	\$	133,000	\$	5,000	4%	\$	433,000
2011	\$	170,000	\$	178,000	\$	9,000	5%	\$	320,000
2010	\$	167,000	\$	167,000	\$	8,000	5%	\$	159,000

A schedule of funding progress is included as required supplementary information to the financial statements.

Additional Information

The following is a summary of the OPEB plan valuation methods and assumptions:

	OPEB				
Valuation date	10/1/2012				
Actuarial cost method	Projected unit credit				
Amortization method	15-year open period; level-dollar payment				
Investment return	4.00% per annum (includes inflation at 2.75% per annum)				
Healthcare cost trend rate(s):					
Select rates	Insurance Premiums 8.00% for 2012/13 graded to 5.50% for 2017/18				
Ultimate rate	5% per annum				

NOTE I PROPERTY TAXES

Property taxes are levied after formal adoption of the District's budget and become due and payable on November 1 of each year and are delinquent on April 1 of the following year. Discounts on property taxes are allowed for payments made prior to the April 1 delinquent date. Tax certificates are sold to the public for the full amount of any unpaid taxes and must be sold not later than June 1 of each year. The billing, collection, and related recordkeeping of all property taxes are performed for the District by the Lee County Tax Collector. No accrual for the property tax levy becoming due in November 2012 is included in the accompanying financial statements, since such taxes are collected to finance expenditures of the subsequent period.

NOTE I PROPERTY TAXES (CONTINUED)

Procedures for collecting delinquent taxes, including applicable tax certificate sales and tax deed sales, are provided for by Florida Statutes. The enforceable lien date is approximately two years after taxes become delinquent and occurs only upon request of a holder of a delinquent tax certificate.

Important dates in the property tax cycle are as follows:

Assessment roll certified July 1

Millage resolution approved

No later than 93 days following certification

of assessment roll

Taxes due and payable (levy date)

November/with various discount provisions

through March 31

Property taxes payable-maximum

discount (4 percent) 30 days after levy date

Beginning of fiscal year for which

taxes have been levied October 1

Due date March 31

Taxes become delinquent (lien date) April 1

Tax certificates are sold by the Lee

County Tax Collector Prior to June 1

The Board of Commissioners of the District levied ad valorem taxes at a millage rate of \$2.15 per \$1,000 (2.1500 mils) of the 2011 net taxable value of real property located within the District.

NOTE J COMMITMENTS AND CONTINGENCIES

The District is involved from time to time in certain routine litigation, the substance of which either as liabilities or recoveries would not materially affect the financial position of the District. Although the final outcome of the lawsuits, assertions and claims or the exact amount of costs and/or potential recovery is not presently determinable, in the opinion of the District's legal counsel, the resolution of these matters will not have a materially adverse affect on the financial condition of the District. As a general policy, the District plans to contest any such matters.

NOTE J COMMITMENTS AND CONTINGENCIES (CONTINUED)

On April 8, 2003, the District entered into an agreement with Lee County in which the County paid the District \$118,836 for the right to use space at the Three Oaks Fire Station for Lee County owned emergency vehicles and assigned Lee County personnel. This agreement is for a term of 25 years and can be terminated by either party upon giving the other party a written 365 day notice. Should the right to use be terminated by the District, the sums paid to the District by the County shall be repaid to the County on a pro-rata basis for the years that the space was made available over the term of this agreement. At September 30, 2012, the amortized balance of the liability owed by the District if the agreement was terminated is approximately \$74,075. Currently, there has been no interest by either party to terminate the agreement.

The District entered into a Traffic Signal Agreement in 2007 with a local developer or its assigns to share the cost of the construction of an emergency flashing traffic signal. Under this agreement, the financial obligation to the District for this improvement is 50% of the total design/permit/construction costs up to \$150,000. At September 30, 2012, the District had contributed \$106,581. Upon the emergency flashing traffic signal converting to a fully operational traffic signal, the District is entitled to a reimbursement of their contributed cost share less their pro rata share of the total cost of the fully operating traffic signal based on the District's traffic impact to the signal. Currently there is no anticipated date as to when or if the emergency flashing signal will convert to a fully operational traffic signal.

The District also entered a Reciprocal Easement and Access Agreement in 2006 with a Developer Trust or its assigns for the construction of a Joint Entry Drive (east of the fire station) at Coconut Point. Contingent upon the property (Tract 1D-3) directly east to the fire station being sold, the District is entitled to a reimbursement of approximately \$22,000 from the purchaser for their share of the construction cost of the joint driveway incurred by the District. There is no scheduled sale of this property at this time.

The District's Fire Chief is the only employee with an employment contract, outside of the bargaining unit. The contract contains various commitments associated with the potential termination of the Fire Chief, including, but not limited to, deferred compensation benefit. The estimated liability for the deferred compensation benefit at September 30, 2012 was \$32,812. This liability is considered a long-term liability and is recorded in the Statement of Net Assets as deferred compensation benefits expected to be paid after one year. There is currently no expected termination of the Fire Chief.

NOTE K RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

NOTE K RISK MANAGEMENT (CONTINUED)

Insurance for workers' compensation, general/management liability, automobile, and property is provided by a commercial insurance carrier. Workers' compensation risk of loss is transferred to the insurance carrier with limits of liability of \$1,000,000 per accident or disease. The District retains the risk of loss up to a deductible amount (ranging from \$500 to \$2,500) with the risk of loss in excess of this amount transferred to the insurance carrier with limits of liability amounts (ranging from \$2,000 to \$1,000,000 per occurrence) for general/management liability, automobile and property; except for those essential assets that have a guaranteed replacement value. An umbrella policy minimizes the District's exposure with an additional amount of coverage (up to \$5,000,000 per occurrence) for general/management claims. The District pays annual premiums for this insurance coverage. There were no significant reductions in insurance coverage as compared to the prior year. Settled claims have not exceeded insurance coverage in any of the past three fiscal years.

The District's dental insurance program is self-funded and is administered by a new third party administrator. At September 30, 2012, the District's dental plan had liabilities equal to the amounts reflected as reserved and unasserted claims. These amounts were calculated by the third-party self-insurance program's underwriters and actuaries, based on industry standards. These liabilities are subject to adjustments in future years, which would be recorded as claim expenses when they are estimated. However, the amounts are insignificant to the financial statements as a whole and do not exceed more than the average monthly dental claims, and therefore are not reported.

NOTE L FUTURE FIRE IMPACT FEES

In 2002, the District pledged future fire impact fee revenues to secure two bank loans. The loan proceeds were used for financing the construction of fire department facilities and related equipment that was necessary due to population growth in the District.

Impact fee revenue has not been sufficient to pay the District's debt since FY 2008. As such, the District's general ad valorem dollars have been paying the debt service on the loans. It is permissible to pay the debt service with the general ad valorem dollars, but the District is not permitted to secure the long term debt with the ad valorem dollars. Ad valorem revenue is intended for the operation of the District and the impact fee revenue is intended to finance costs associated with growth, such as additional stations and additional equipment. The District has received Lee County's consent to devise a plan and policy to support the reimbursement of its general ad valorem dollars with future impact fees as they become available.

NOTE L FUTURE FIRE IMPACT FEES (CONTINUED)

The following is a summary of the use and repayment of ad valorem dollars paying the debt service that is secured with impact fees:

Financial	- I		I	nterest/fiscal				Accumulated		
Statement	re	etirement-	charges-		Impact Fee		Outstanding			
Fiscal Year	uı	nrestricted	unrestricted		Reimbursement*		Balance			
								_		
2012	\$	749,645	\$	190,890	\$	-	\$	4,195,238		
2011	\$	918,212	\$	225,945	\$	-	\$	3,254,703		
2010	\$	892,102	\$	257,451	\$	-	\$	2,110,546		
2009	\$	721,967	\$	239,026	\$	-	\$	960,993		

^{*}In the year of reimbursement, impact fee revenue will be reported as "Unrestricted", and the cash will be moved into the District's operating account.

REQUIRED SUPPLEMENTARY INFORMATION

ESTERO FIRE RESCUE DISTRICT SCHEDULE OF FUNDING PROGRESS FIREFIGHTERS' RETIREMENT PLAN September 30, 2012

Firefighters' Retirement Plan - Plan 1

_							
_		_	_	Unfunded			
			Actuarial	Actuarial			UAAL as a
		Actuarial	Accrued	Accrued		Estimated	Percentage of
	Actuarial	Value of	Liability	Liability	Funded	Covered	Covered
	Valuation	Assets	(AAL)	(UAAL)	Ratio	Payroll	Payroll
_	Date	(a)	(b)	(b-a)	(a/b)	(c)	(b-a)/c
	10/1/2012	* \$8,155,956	\$10,591,334	\$ 2,435,378	77.0%	\$ 4,070,894	59.8%
	10/1/2011	* \$6,873,907	\$ 9,049,483	\$ 2,175,576	76.0%	\$ 4,086,455	53.2%
	10/1/2010	* \$4,732,004	\$ 5,417,885	\$ 685,881	87.3%	\$ 3,626,884	18.9%

^{*} Actuarial accrued liability is calculated using the entry age normal cost method for this purpose.

ESTERO FIRE RESCUE DISTRICT SCHEDULE OF FUNDING PROGRESS OTHER POST EMPLOYMENT BENEFITS September 30, 2012

SCHEDULE OF FUNDING PROGRESS

		Actuarial	_			
		Accrued				
		Liability				UAAL as a
	Actuarial	(AAL) -	Unfunded			Percentage
Actuarial	Value of	Projected	AAL	Funded	Covered	of Covered
Valuation	Assets	Unit Credit	(UAAL)	Ratio	Payroll	Payroll
Date	(a)	(b)	(b-a)	(b-a) (a / b)		_([b - a] / c)
10/01/12	\$ -	\$ 701,000	\$ 701,000	0.0%	\$ 5,051,000	13.9%
08/01/10	\$ -	\$ 770,000	\$ 770,000	0.0%	\$ 5,019,000	15.3%

ADDITIONAL REPORTS OF INDEPENDENT AUDITOR





REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners Estero Fire Rescue District Estero, Florida

We have audited the financial statements of the governmental activities, the major fund, and the remaining fund information of the Estero Fire Rescue District (the "District"), as of and for the year ended September 30, 2012, which collectively comprise the District's basic financial statements and have issued our report thereon dated May 2, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



Board of Commissioners Estero Fire Rescue District

This report is intended solely for the information and use of management, Board of Commissioners and the Auditor General of the state of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida May 2, 2013





MANAGEMENT LETTER

Board of Commissioners Estero Fire Rescue District Estero, Florida FL

We have audited the financial statements of the Estero Fire Rescue (the "District") as of and for the fiscal year ended September 30, 2012, and have issued our report thereon dated May 2, 2013.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. We have issued our Report on Internal Control over Financial Reporting and on Compliance and Other Matters. Disclosures in that report, which is dated May 2, 2013, should be considered in conjunction with this management letter.

Additionally, our audit was conducted in accordance with Chapter 10.550, Rules of the Auditor General, which governs the conduct of local governmental entity audits performed in the state of Florida. This letter includes the following information, which is not included in the aforementioned auditors' reports.

- ➤ Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Refer to Appendix A Prior Year Findings and Recommendations for status of corrective actions.
- ➤ Section 10.554(1)(i)2., Rules of the Auditor General, requires our audit to include a review of the provisions of Section 218.415, Florida Statutes, regarding the investment of public funds. In connection with our audit, we determined that the District complied with Section 218.415, Florida Statutes.
- ➤ Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.
- ➤ Section 10.554(1)(i)4., Rules of the Auditor General, requires that we address violations of laws, regulations, contracts or grant agreements, fraud, illegal acts, or abuse that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but more than inconsequential. In connection with our audit, we did not have any such findings.

- ➤ Section 10.554(1)(i)5., Rules of the Auditor General, provides that the auditor may, based on professional judgment, report the following matters that have an inconsequential effect on financial statements, considering both quantitative and qualitative factors: (1) violations of provisions of contracts or grant agreements, fraud, illegal acts, or abuse, and (2) deficiencies in internal control that are not significant deficiencies. In connection with our audit, we did not have any such findings.
- ➤ Section 10.554(1)(i)6., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The District discloses this information in the notes to the financial statements. The District had no component units as of September 30, 2012.
- ➤ Section 10.554(1)(i)7.a., Rules of the Auditor General, requires a statement be included as to whether or not the local governmental entity has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.
- ➤ Section 10.554(1)(i)7.b., Rules of the Auditor General, requires that we determine whether the annual financial report for the District for the fiscal year ended September 30, 2012, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2012. In connection with our audit, we determined that these two reports were in agreement.
- ➤ Pursuant to Sections 10.554(1)(i)7.c. and 10.556(7), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Clifton Larson Allen LLP
Clifton Larson Allen LLP

Fort Myers, Florida May 2, 2013

ESTERO FIRE RESCUE DISTRICT

MANAGEMENT LETTER

SEPTEMBER 30, 2012

APPENDIX A - PRIOR YEAR FINDING AND RECOMMENDATION

Prior Year Finding		Current Year Status		
		Cleared	Partially Cleared	Not Cleared
ML 2011-01 Investment Policy – Institution and Portfolio Weighting	Management Letter Comment	Х		



Estero Fire Rescue

21500 Three Oaks Parkway Estero, Florida 33928 (239) 390.8000 (239) 390.8020 (Fax) www.esterofire.org

RESPONSE TO MANAGEMENT LETTER

May 14, 2013

LarsonAllen, LLP 6810 International Center Blvd. Fort Myers, FL 33912

We are writing in response to your Management Letter for our audited financial statements for the year ended September 30, 2012.

We have received the Auditor's Management Letter as required by Auditor General Rule 10.554(1)(h). We acknowledge that the Auditor found that there were no current year comments or recommendations.

Sincerely,

Scott A. Vanderbrook

Fire Chief